

## Report to **Development Permit Panel**

To:

**Development Permit Panel** 

Date:

April 20, 2005

From:

Raul Allueva

File:

DP 04-279379

**Director of Development** 

Re:

Application by Western No. 3 Road Holdings Ltd. for a Development Permit at

8560, 8580 and 8600 No. 3 Road

#### **Staff Recommendation**

That a Development Permit be issued which would permit the construction of 18 two-storey townhouse units at 8560, 8580 and 8600 No. 3 Road on a site zoned Townhouse District (R2-0.6).

Raul Allueva

Director of Development

RA:dcb Att. 2

#### Staff Report

#### Origin

Western No. 3 Road Holdings Ltd. has applied to the City of Richmond for permission to develop eighteen (18) two-storey townhouse units at 8560, 8580 and 8600 No. 3 Road. The site used to contain three (3) single family dwellings – each of which has recently been demolished.

The site is being rezoned from Single-Family Housing District, Subdivision Area (R1/E) to Townhouse District (R2-0.6) for this project under Bylaw 7809 (RZ 04-274863).

#### **Development Information**

Please refer to attached Development Application Data Sheet (Attachment 1) for a comparison of the proposed development data with the relevant Bylaw requirements.

#### **Background**

Development surrounding the subject site is as follows:

*North:* A two-family residence on a deep R1/E zoned lot.

*East:* Single-family residential lots zoned R1/E.

South: A single-family residence at 8620 No. 3 Road on deep R1/E zoned lot. Properties on 8640 and 8660 No. 3 Road are the subject of a rezoning application RZ 04-267350 (received third reading by Council at Public Hearing on September 20, 2004) which proposes 13 townhouses. An area context plan was developed as part of RZ 04-267350 which accommodates the future redevelopment of the remaining lot at 8620 No. 3 Road as future townhouses only with access through the subject properties. The Development Permit (DP 04-279621) for 8640 and 8660 No. 3 Road was approved by the Development Permit Panel on March 16, 2005 but has yet to go to Council for issuance.

West: (across No. 3 Road) Single-family residences zoned R1/E and two storey townhouses zoned R2.

#### **Rezoning and Public Hearing Results**

During the rezoning process, staff identified the following design issues to be resolved at the Development Permit stage (responses appear in italics following each item):

- Provide tree survey and tree retention/replacement strategy. An Arborist's report is required (A tree survey, arborist's report, retention & replacement strategy were subsequently provided with the DP submission);
- Review potential for saving a significant tree about 3 m in from the property line in centre of what is currently 8560 No 3 Road; (The arborist's report indicates that only three trees could be saved on the site due to disease, age, or fill requirements. Compensation trees were provided across the site including a significant tree near the project's entrance);
- Relocate the garbage/recycling receptacle to accommodate future access (*The garbage/recycling facility was relocated from an internal drive aisle end to a central location adjacent to the amenity space*);

- Ensure that a children's play area is accommodated (A play area with pea gravel and a play structure have been provided in central amenity space);
- Provide a landscaping plan inclusive of compensation planting as required (A landscaping plan has been provided inclusive of replacement / compensation planting); and,
- Provide detailed elevations (*Detailed elevations were included with final DP plan set*). Each of these items have been sufficiently addressed through the applicant's final Development Permit submission.

The Public Hearing for the rezoning of this site was held on October 18, 2004. At the Public Hearing, a written submission was received from Ms. Angela Chow, 8811 Gay Road. Ms. Chow expressed concerns that the two-storey townhouses would overlook her backyard, leaving them no privacy and degrading the standard of living in the area.

Staff worked with the applicant to address these issues in the following ways:

- The applicant has submitted a detailed landscaping plan which attempts to mitigate impacts to adjacent properties. Internal road ends for example, have included arbours and cedar hedging which will serve to screen these areas.
- Unfortunately, the eastern side of the development contains a sanitary sewer right of way and the installation of large vegetation would not be permitted by the Engineering Department. The proposed dwellings, however, have been kept to two storeys rather than three storeys as permitted under the zoning schedule and they have been setback three meters from the eastern property line.
- Responding to overlook concerns, units along the eastern property line contain fewer, and smaller, windows compared to the "frontage" elevations.
- Finally, a 6 foot high wood perimeter privacy fence will be installed along all of the property lines to adjacent properties.

#### **Staff Comments**

The proposed scheme attached to this report has satisfactorily addressed the significant urban design issues and other staff comments identified as part of the review of the subject Development Permit application. In addition, it complies with the intent of the applicable sections of the Official Community Plan and is generally in compliance with the Townhouse District (R2-0.6) Zoning Schedule.

#### **Advisory Design Panel Comments**

The project was first reviewed by the Advisory Design Panel on January 5, 2005. The Panel requested that application be resubmitted after incorporating the Panel's comments on the accessibility of the C units, the benefit to internal space that would result from a reduction to a 4m front setback; improved unit identification; a relocation of the visitor parking away from the unit entrances; combining of the amenity uses; softening of the asphalt areas, including the rear patios, with pavers; the addition of a significant tree in the amenity space; and, the improvement of natural surveillance to the unit entrances.

At the second review on February 23, 2005, the applicant's responses to the Panel's previous concerns were generally well received. The Panel supported the application subject to consideration being given to frontage improvements, i.e. street trees and relocation of the sidewalk; the continuation of pavers at the end of the drive aisles at the base of the trellises; and, the addition of a tree planted on the north side of the entrance to the site. Each of these items have been addressed and agreed to by the applicant in the revised DP submission.

A copy of the relevant excerpt from the Advisory Design Panel Minutes from February 23<sup>rd</sup>, 2005 is attached for reference (**Attachment 2**). The Advisory Design Panel was generally supportive of the proposed development and the applicant has responded to the Panel's comments and amended the plans accordingly. The design response from the applicant has been included immediately following the specific Design Panel comments and is identified in 'bold italics'.

#### **Analysis**

#### Conditions of Adjacency

- All of the units in this proposal have been kept to two storeys to make for a better fit with adjacent dwellings despite the fact that the zoning schedule permits three storey dwellings.
- Privacy for the adjacent single-family lots has been addressed with a 1.8m high cedar fence, cedar hedging and tree planting. Lower shrubs were applied along most of the east property line due to sanitary sewer right-of-way constraints.

#### Urban Design and Site Planning

- The proposal includes an integrated amenity area, complete with children's pea gravel play area, benches, a caravan play system, mail structure and recycling centre.
- Cash in lieu of indoor amenity space was provided through the rezoning application.
- A cross-access arrangement was secured through the rezoning application to provide future access to 8620 No. 3 Road, which lies immediately south of the subject properties.
- The plans include four visitor parking stalls including one centrally located handicapped parking stall adjacent to the recycling centre.
- An accessible unit is provided in one of the C units (Block 7) which allows for a future elevator to be installed and a washroom that can be converted to accessible standards.
- The applicant has been advised of the requirements for extra framing in the bathrooms of accessible units to accommodate hand rails.
- A centrally located garbage-recycling enclosure and mailbox facility has been included on site.
- Units along No. 3 Road have individual pedestrian connections and street fronting character.

#### Architectural Form and Character

- The buildings have been broken into clusters of two to three units to avoid the appearance of a wall of buildings.
- The structures are reasonably articulated with different textures and finishings being utilized between floors.
- The selection of building materials (vinyl siding, wood shingle siding, asphalt rooting shingles, painted wood trims, etc) are generally consistent with the Official Community Plan (OCP) guidelines.

#### Landscape Design and Open Space Design

- Special paving treatments with patterning and colour have been employed at road ends, entrance ways, and at other places within the site to improve the appearance and permeability of the hard surfaced areas.
- The landscaping plan incorporates substantial planting through out the site and particularly along perimeter edges to separate the development from adjacent properties.
- A registered Arborist has reviewed the site and indicated that only 3 trees are suitable for retention due to disease, age and fill requirements. Trees proposed for retention are along No. 3 Road, and more than 45 additional trees are to be planted across the site.
- A combination of metal and brick fencing are proposed along the No. 3 Road frontage with a 1.8 m high cedar fence proposed for the rear and sides of the development.

#### Crime Prevention Through Environmental Design

- Attention has been paid to keeping entrance ways visible and clear of vegetation screens for improved surveillance.
- The amenity area has been placed in a central location with low shrubs to ensure good passive surveillance from several sides.

#### **Conclusions**

The applicant has satisfactorily addressed issues that were identified through the rezoning process, as well as staff's and the Advisory Design Panel's comments related to site planning, urban design, architectural form and character, landscaping design and adjacency. The applicant has made a special effort to make this project in keeping with the adjacent single-family homes both in massing and appearance.

Staff are recommending support for this Development Permit application.

David Brownlee

Planner 2

DCB:cas

The following conditions are required to be met prior to forwarding this application to Council for approval:

• Receipt of a Letter-of-Credit for landscaping in the amount of \$65,156 (based on total floor area of 32,578 ft<sup>2</sup>).



## Development Application Data Sheet

**Development Applications Department** 

DP 04-279379 Attachment 1

Address: 8560, 8580 and 8600 No. 3 Road

Fu Lan Hou / Nichole Huang / Jun

Applicant: Western No. 3 Road Holdings Ltd. Owner: He

Planning Area(s): Broadmoor Section 21-4-6

Floor Area Gross: \_3026.5 m<sup>2</sup> (32,578 ft<sup>2</sup>) Floor Area Net: \_2371.9 m<sup>2</sup> (25,532 ft<sup>2</sup>)

	Existing	Proposed
Site Area:	3953 m <sup>2</sup> (42,552 ft <sup>2</sup> )	same
Land Uses:	Single Family Residential	Multiple Family Residential
OCP Designation:	Neighbourhood Residential	same
Zoning:	R1/E	R2-0.6
Number of Units:	3 SF Dwellings	18 TH Dwellings

	Bylaw Requirement	Proposed	Variance
Floor Area Ratio:	0.6 Max.	0.6 Max.	none permitted
Lot Coverage:	Max. 40%	40%	none permitted
Setback - Front Yard:	Min. 6.0 m	6.0 m	none
Setback - Side Yard: North/South	Min. 3.0 m /3.0 m	3.65 m / 3.0 m	None
Setback - Rear Yard:	Min. 3.0 m	3.0 m	None
Height (m):	Max. 11 m (three storey)	9.1 m (two storey)	None
Lot Size:	Min 30m w x 35m d	65.84m w x 60.05m d	None
Off-street Parking Spaces – Regular (R) / Visitor (V):	2.0 (R)/unit and 0.2(V)/unit	36 (R) and 4(V) total	None
Off-street Parking Spaces – Accessible:	1	1	None
Total off-street Spaces:	40	40	None
Tandem Parking Spaces	not permitted	None	None
Amenity Space – Indoor:	Min. 70 m <sup>2</sup>	Contribution of \$1,000/unit (\$18,000 total)	None
Amenity Space – Outdoor:	Min. 108 m <sup>2</sup>	119 m <sup>2</sup>	None

# Excerpt from the Minutes from The Design Panel Meeting

#### Wednesday, February 23, 2005, – 4:00 p.m. Rm. M.1.003 Richmond City Hall

#### Attendance:

Members:

Mr. Al Tanzer - Chair

Mr. Greg Andrews (4:21 pm)

Mr. Jerry Doll

Mr. Joseph Fry (4:17 pm)

Mr. Arlen Johnson Mr. Jack Harrison Mr. Dana Westermark Mr. Jim Carter-Huffman

Staff:

Ms. Sara Badyal

Recording

Secretary:

Ms. Deb MacLennan

Representatives:

Item 2 DP 04-279379

Mr. Paul Leong Mr. Masa Ito

#### 2. Townhouses

Paul Leong Architect 8560, 8580, 8600 No. 3 Road (Re-submission) DP 04-279379

With the aid of a model and various display materials, including a before and after site plan, Mr. Leong reviewed the revisions made to the project as a result of the initial presentation of the project to the Panel.

Mr. Masa Ito, landscape architect, then reviewed the improvements made to the landscape plan.

Mr. Fry joined the meeting -4:17 pm.

Mr. Andrews joined the meeting -4:21 pm.

Ms. Sara Badyal, Planner, then indicated that staff had nothing further to add.

General questions were then put forth, as follows:

- was the radius of the drive aisle driven by emergency vehicle access? Yes.
- was it possible to move the sidewalk away from the street? This would be reviewed as part of the servicing agreement.
- please clarify the play/garbage& recycling/mail area. **Done**.

The comments of the Panel were as follows:

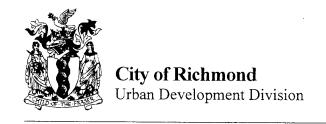
- an obvious improvement to the paved area in the central landscaped area. A more cohesive plan with improved materials and ground plates. The road end treatments have been nicely improved. The applicant was commended for his response to the previous comments of the Panel. Would like to see street improvements.
- agreed that all changes had improved the project.
- further agreement.
- the revised entranceways were an improvement but were still considered narrow. The change to the amenity area was appreciated.
- nothing further to add.
  - good improvement. Clarification was requested, and received, about the finished of the skylight over the entranceways.
  - the revised plan looks good.
  - a nice plan overall. It was suggested that the paving be continued across the asphalt base of the trellises at the road ends; that the decorative paving across the roadway be given a slight 4" rise for further definition and traffic calming; and, that an additional tree be plant at the entranceway. [REPLY: Paver and an additional tree were added as suggested, see landscape drawings.]

Discussion then ensued that resulted in the following motion:

It was moved and seconded

That DP 04-279379 move forward subject to consideration being given to frontage improvements, ie. street trees and relocation of the sidewalk; the continuation of pavers at the end of the drive aisles at the base of the trellises; and, the addition of a tree planted on the north side of the entrance to the site.

**CARRIED** Unanimous



### **Development Permit**

No. DP 04-279379

To the Holder:

WESTERN NO. 3 ROAD HOLDINGS LTD.

Property Address:

8560, 8580 AND 8600 NO. 3 ROAD

Address:

C/O PAUL LEONG

201-288 WEST 8TH AVENUE VANCOUVER, BC V5Y 1N5

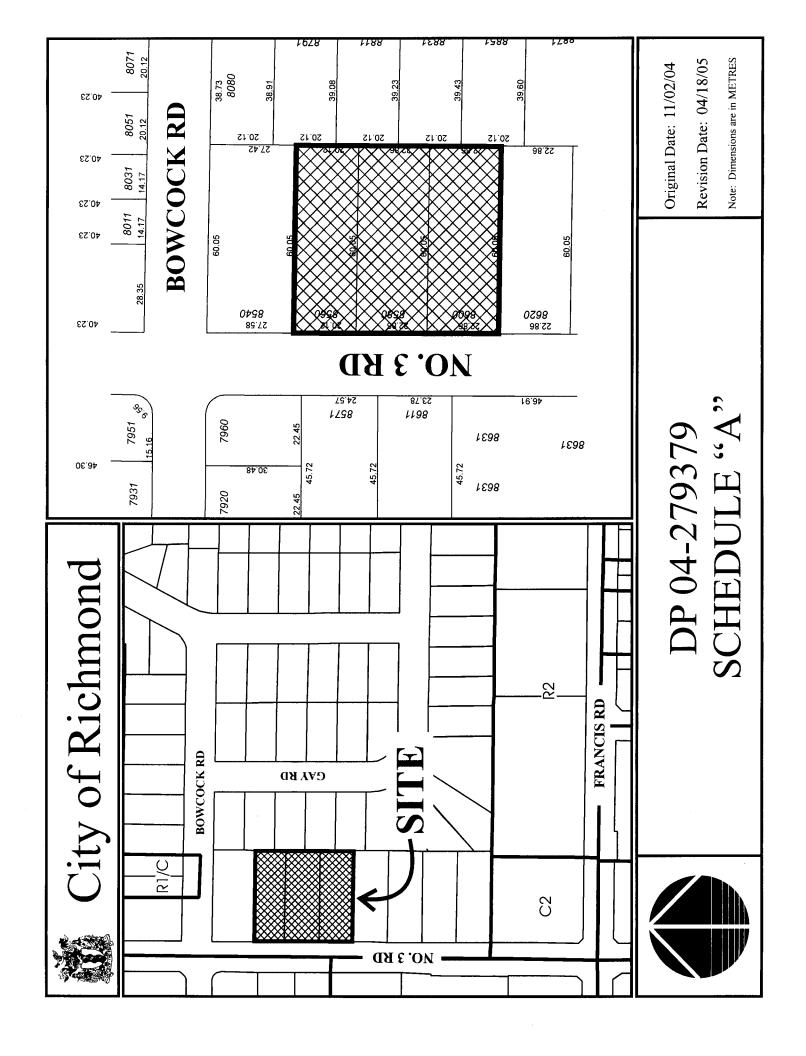
- 1. This Development Permit is issued subject to compliance with all of the Bylaws of the City applicable thereto, except as specifically varied or supplemented by this Permit.
- 2. This Development Permit applies to and only to those lands shown cross-hatched on the attached Schedule "A" and any and all buildings, structures and other development thereon.
- 3. Subject to Section 692 of the Local Government Act, R.S.B.C.: buildings and structures; off-street parking and loading facilities; roads and parking areas; and landscaping and screening shall be constructed generally in accordance with Plans #1 to #7 attached hereto.
- 4. Sanitary sewers, water, drainage, highways, street lighting, underground wiring, and sidewalks, shall be provided as required.
- 5. As a condition of the issuance of this Permit, the City is holding the security in the amount of \$65,156.00 to ensure that development is carried out in accordance with the terms and conditions of this Permit. Should any interest be earned upon the security, it shall accrue to the Holder if the security is returned. The condition of the posting of the security is that should the Holder fail to carry out the development hereby authorized, according to the terms and conditions of this Permit within the time provided, the City may use the security to carry out the work by its servants, agents or contractors, and any surplus shall be paid over to the Holder. Should the Holder carry out the development permitted by this permit within the time set out herein, the security shall be returned to the Holder. The City may retain the security for up to one year after inspection of the completed landscaping in order to ensure that plant material has survived.
- 6. If the Holder does not commence the construction permitted by this Permit within 24 months of the date of this Permit, this Permit shall lapse and the security shall be returned in full.

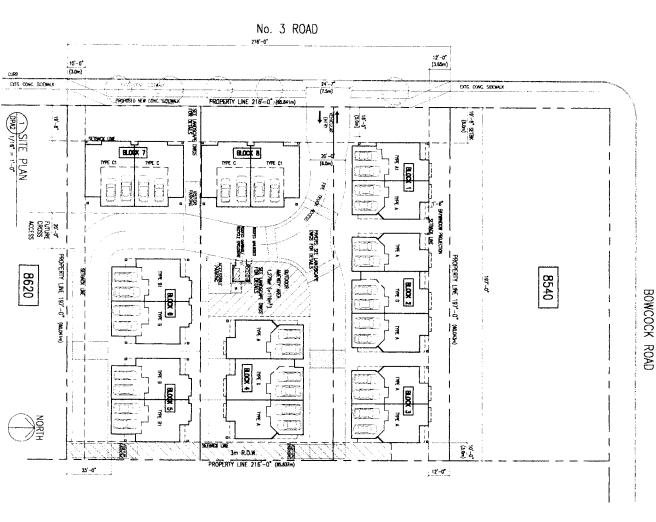


# City of Richmond Urban Development Division

# **Development Permit**

			No. DP 04-279379
To the Holder:	WESTERN NO. 3 RO	DAD HOLDINGS LTD.	
Property Address:	8560, 8580 AND 860	00 NO. 3 ROAD	
Address:	C/O PAUL LEONG 201-288 WEST 8TH VANCOUVER, BC		
7. The land described herein conditions and provisions Permit which shall form a This Permit is not a Build	s of this Permit and any a part hereof.		
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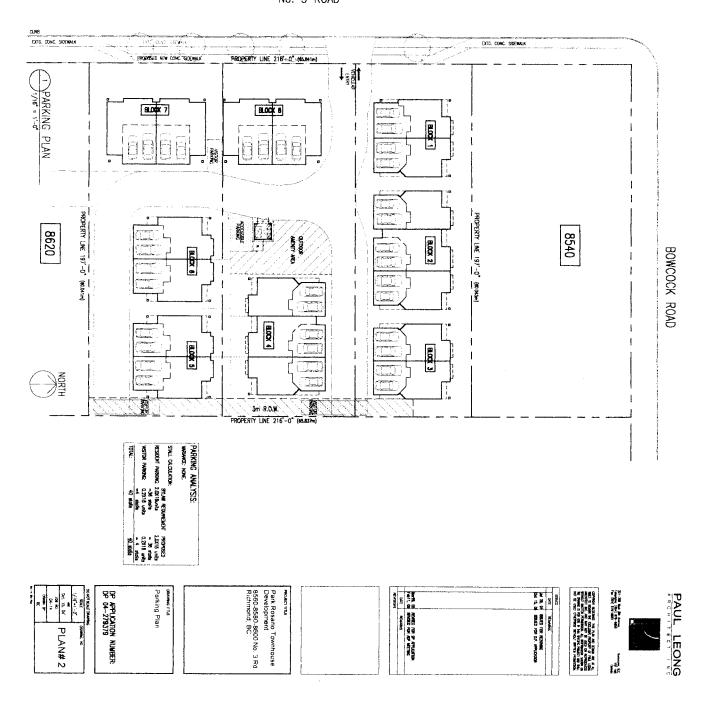
PAUL LEONG

PLAN# 1

DP APPLICATION NUMBER: DP 04-279378 Site Plan

8560-8580-8600 No. 3 Rd. Richmond, BC.

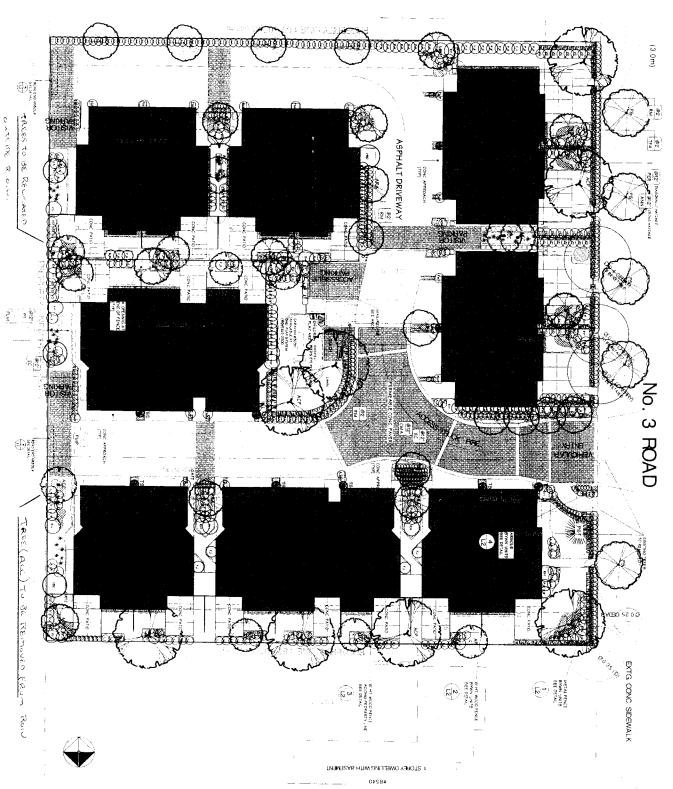
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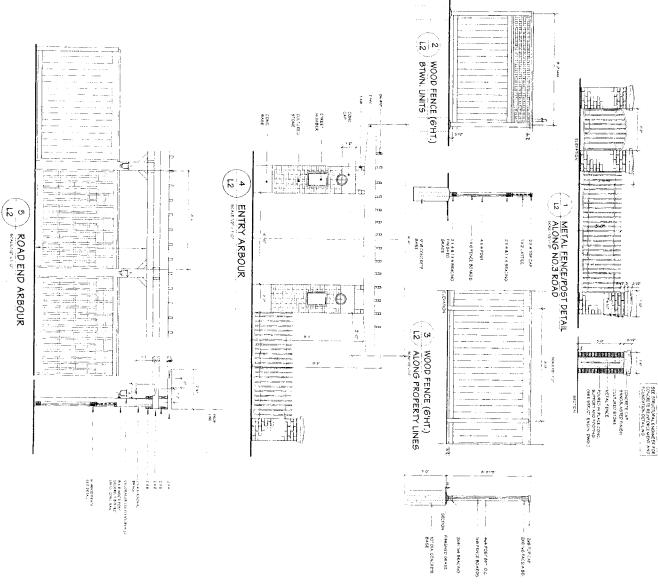


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LANDSCAPE PLAN





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& ASSOC, ATES Landscape Architects

3180 Hum Street Remmond, BC V7E 2L4 Voice (604) 275 2812 Facsimile (604) 275 4856 Email (804) 875 4856

PERENNIALS/ANNUALS/FERNS/GRASSES/AQUATIC PLANTS

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280 ANNUALS \*\*

NO 3 RD.8560/80/ 8600 RICHMOND B.C

PLANT LIST DETAIL

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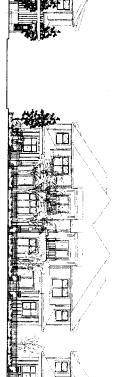
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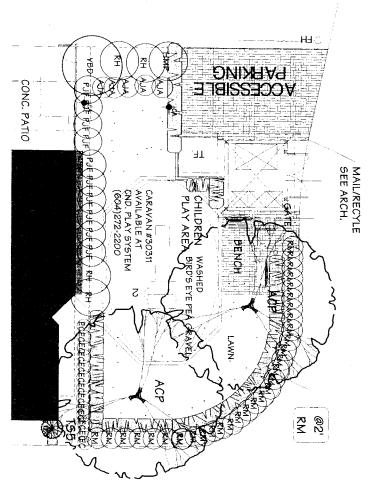
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No. 3 Road Street Scape





ENLARGED AMENITY AREA



PERMEABLE CONC. PAVER

& ASSOCIATES Landscape Architects

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REMSIONS / 159UES

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STREETSCAPE/ ENLARGED AMENITY AREA

DP APPLICATION NUMBE DP 04-279379

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