

City of Richmond Planning and Development Department

Report to **Development Permit Panel**

To:

Development Permit Panel

Date:

March 12, 2007

From:

File:

Jean Lamontagne

Director of Development

DP 06-340375

Re:

Application by AM-PRI Construction Ltd. for a Development Permit at

9400 Ferndale Road

Staff Recommendation

That a Development Permit be issued which would:

- 1. Permit the construction of eight (8) townhouse dwellings at 9400 Ferndale Road on a site zoned Comprehensive Development District (CD/167); and
- 2. Vary the provisions of the Zoning and Development Bylaw No. 5300 to:
 - a) Reduce the minimum Public Road Setback to Ferndale Road from 6.0 m to 5.5 m for a portion of Building 1;
 - b) Reduce the minimum west side yard setback from 3.0 m to 2.7 m for a third storey dormer on the west side of Building 2; and
 - c) Reduce the minimum Public Road Setback to Ferndale Road from 2.0 m to 0.7 m and the minimum west side yard setback from 3.0 m to 1.1 m for a trellis covered landscape structure.

Jean Lamontagne

Director of Developmen

EL:blg Att.

Staff Report

Origin

AM-PRI Construction Ltd. has applied to the City of Richmond for permission to develop eight (8) townhouse dwellings at 9400 Ferndale Road. The site is being rezoned from "Single-Family Housing District, Subdivision Area F (R1/F)" to "Comprehensive Development District (CD/167)" for this project under Bylaw No. 8181 (RZ 06-327611). The site currently contains a single-family dwelling.

Development Information

Please refer to the attached Development Application Data Sheet (Attachment 1) for a comparison of the proposed development data with the relevant Bylaw requirements.

Background

The subject site is in the McLennan North Sub-Area (**Attachment 2**) located south of Ferndale Road. The site is within Residential Area 2, which allows for development of residential uses (two, three and four-storey townhouses, low-rise apartments (four-storeys maximum), with a base density of 0.95 Floor Area Ratio (F.A.R.). The existing development surrounding the site is described as follows:

• To the North: An approved development at 9411/9431 Ferndale Road (RZ 04-274082

and DP 05-292191) to develop 48 townhouses, zoned Comprehensive

Development District (CD/164);

To the East: Newly constructed townhouse development at 9420 Ferndale Road

(RZ 04-270154 and DP 05-297694) with 24 townhouse units, zoned

Comprehensive Development District (CD/167);

• To the South: An approved development at 6288 Katsura Street (DP 05-302414) to

develop 232 dwelling units, zoned Comprehensive Development District

(CD/68); and

• To the West: Katsura Park

Rezoning and Public Hearing Results

The rezoning application for this development (RZ 06-327611) was presented to Planning Committee on January 16, 2007. The Public Hearing for the rezoning of this site was held on February 19, 2007. During the rezoning process, concerns were expressed about the impact of the parked vehicles on the accessibility for emergency vehicles along Ferndale Road. In response to the question from Council, a memo from the Director of Transportation Engineering to Mayor and Council dated March 12, 2007, was prepared to confirm adequate emergency access (Attachment 3).

Staff Comments

The proposed scheme attached to this report has satisfactorily addressed the significant urban design issues and other staff comments identified as part of the review of the subject Development Permit application. In addition, it complies with the intent of the applicable sections of the Official Community Plan (OCP) and is generally in compliance with the Comprehensive Development District (CD/167) except for the zoning variances noted below.

Zoning Compliance/Variances (staff comments in bold)

The applicant requests to vary the provisions of the Zoning and Development Bylaw No. 5300 to:

- 1) Reduce the minimum Public Road Setback to Ferndale Road from 6.0 m to 5.5 m for a portion of Building 1.
 - (Staff supports the proposed variance to limited portions of the building as the reductions to the Public Road Setback permit a bay window and porches to project beyond the principal plane of the building to improve the architectural expression and character of the development. A similar variance was granted on adjacent sites to the east. The variance was noted during the rezoning process and no concerns were raised at the Public Hearing.)
- 2) Reduce the minimum west side yard setback from 3.0 m to 2.7 m for a third storey dormer on the west side of Building 2.
 - (Staff supports the proposed variance as the reductions to the side yard setback permit a bay window to project beyond the principal plane of the building to improve the architectural expression and character of the development. The variance is not anticipated to result in privacy overlook issues as the building is adjacent to Katsura Park.)
- 3) Reduce the setback to the Ferndale Road property line from 2 m to 0.7 m and the minimum west side yard setback from 3.0 m to 1.1 m for landscape structures located within the Public Road Setback.
 - (Staff supports the proposed variance as the trellis-covered structure within the Public Road Setback integrates the project sign with a convenient location for mailboxes. The structure is also well integrated into the landscape design. A similar variance was granted on adjacent sites to the east.)

Advisory Design Panel Comments

The subject application was not presented to the Advisory Design Panel on the basis that the project generally met all the applicable Development Permit Guidelines, the design is a continuation of that established next door, and the overall design and site plan adequately addressed staff comments.

Analysis

Conditions of Adjacency

- The proposed height, siting and orientation of the buildings respects the massing of the surrounding existing residential development and generally complies with Official Community Plan (OCP) guidelines for McLennan North Sub-Area of City Centre;
- The increased rear yard setbacks provides appropriate private outdoor open space;
- Relationship to the townhouse development to the east is complementary; and
- Relationship to the Katsura Park to the west is neighbourly, with a pedestrian walkway and outdoor amenity area along the west property line.

Urban Design and Site Planning

- Pedestrian frontage character facing Ferndale Road has been incorporated to enhance the pedestrian residential streetscape;
- Vehicle access to the site will be from the shared driveway in the developments to the east (9420 and 9440 Ferndale Road);
- A total of two (2) visitor parking spaces are provided throughout the site, including one (1) required accessible parking space;
- All units have two (2) vehicle parking spaces, which exceeds zoning parking requirements, although the majority are provided in tandem as permitted in Comprehensive Development District (CD/167). A restrictive covenant prohibiting conversion of tandem parking spaces into habitable spaces was secured during the rezoning;
- A recycling enclosure located to the west of the front building for convenience of pick-up has been provided, and is screened by a 6 ft. high solid Cedar fence enclosure; and
- Residents will place their individual garbage cans on a concrete pad located adjacent to the pedestrian entry for weekly City collection; the pad is screened with the project sign, a lattice fence, and hedging.

Architectural Form and Character

- Building design is consistent with the surrounding residential character of the neighbourhood;
- The building forms are well articulated;
- A pedestrian scale is provided at the ground floor level of the units along public street and driveway with the inclusion of windows, doors, porches, and landscape features;
- Visual interest and variety has been incorporated with gable roof dormers and planter boxes, varying material combinations and a range of colour finishes;
- The proposed building materials are consistent with the Official Community Plan (OCP) Guidelines;
- The impact of blank garage doors has been mitigated with panel patterned doors, transom windows, overhanging roof skirts, planting islands, and pedestrian entries;
- One (1) convertible accessible unit has been provided. An alternate floor plan demonstrating conversion potential to accommodate a person in a wheelchair is provided for the two-storey "A2" unit with the installation of an elevator next to the garage to the second floor (**Plan #6**);
- Universal accessibility measures have been incorporated into this development. Blocking inside of the walls will be provided in at least one (1) washroom in the convertible accessible unit to facilitate future potential installation of grab bars/handrails; and
- Registration of an aircraft noise covenant was secured through rezoning, which includes agreeing to have the buildings designed to incorporate adequate sound measures against aircraft noise.

Landscape Design and Open Space Design

- The landscape design includes the planting of 15 new trees (including large calliper and ornamental species) and approximately 238 shrubs, which meets the OCP requirements for replacement planting as no trees existed on the site previously. A new Cedar hedge will be provided along the front property line and between the private outdoor areas of each of the front units;
- The outdoor amenity includes bench, planting beds, a sandbox, and a lawn area;

- Decorative low metal picket fencing with brick pilasters is provided along the streetscape, with 6 ft. maximum height lattice fencing along the park interface and 6 ft. maximum height wood fence along the rear property line;
- Trellis arbour feature is provided at the pedestrian entry on Ferndale Road and along the park interface; and
- Cash-in-lieu (\$8,000) for indoor amenity has been provided as a condition of rezoning approval (RZ 06-327611).

Affordable Housing

• No affordable housing units are proposed in this proposed eight (8) unit development. A voluntary contribution towards the City's Affordable Housing Reverse Fund was secured through the rezoning in the amount of \$0.60 ft² of maximum floor area ratio (e.g. \$6,562).

Crime Prevention Through Environmental Design

- The site design provides both internal unit privacy and passive surveillance of internal roadways and communal areas to enhance safety for residents; and
- Garden lights and motion-activated wall-mounted lights will be added.

Conclusions

The applicant has satisfactorily addressed issues that were identified through the rezoning process, as well as staff's comments regarding conditions of adjacency, urban design and site planning, architectural form and character, landscape and open space design, affordable housing, and crime prevention through environmental design. The applicant has presented a development that fits into the existing context of Ferndale Road. Therefore, staff recommend support of this Development Permit application.

C. Lange

Edwin Lee
Planning Technician – Design
(Local 4121)

EL:blg

The following condition is required to be met prior to forwarding this application to Council for approval:

Receipt of a Letter-of-Credit for landscaping in the amount of \$29,782 (based on total floor area of 14,891 ft².).

Prior to issuance of Building Permit:

• Submission of a construction parking and traffic management plan to the Transportation Department (http://www.richmond.ca/services/ttp/special.htm).

Attachment 1: Development Application Data Sheet

Attachment 2: McLennan North Sub-Area Land Use Map

Attachment 3: Memo to Mayor and Council from the Director of Transportation Engineering



Development Application Data Sheet

Development Applications Division

DP 06-340375 Attachment 1

Address: 9400 Ferndale Road

Applicant: AM-PRI Construction Ltd. Owner: AM-PRI Development (2004) Ltd.

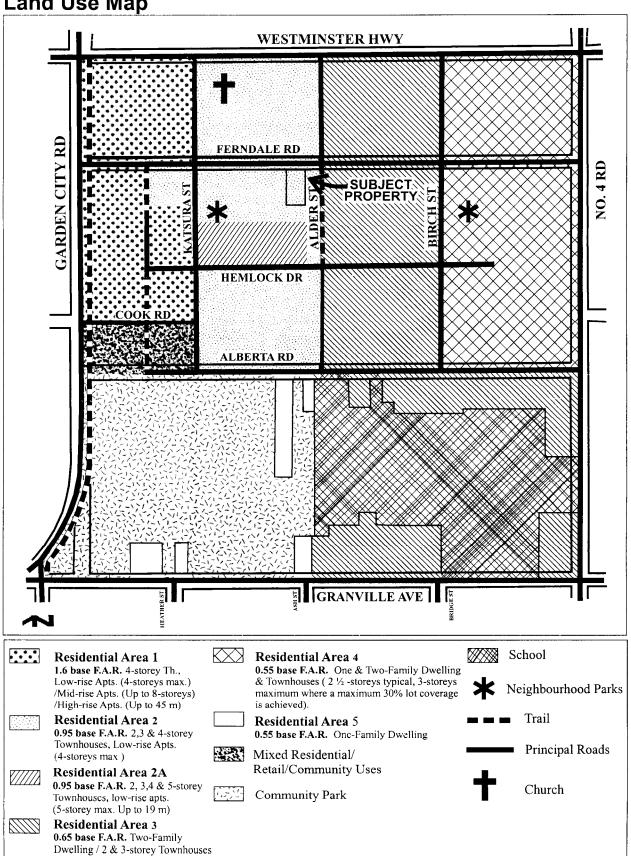
Planning Area(s): City Centre – McLennan North Sub-Area (Schedule 2.10C)

Floor Area Gross: 1,384 m² Floor Area Net: 1,022 m²

	Existing	Proposed
Site Area:	1,193.3 m ² (12,844.3 ft ²)	1,193.3 m ² (12,844.3 ft ²)
Land Uses:	Single-Family Residential	Townhouse Residential
OCP Designation:	Residential	No Change
Zoning:	Single-Family Housing District, Subdivision Area F (R1/F)	Comprehensive Development District (CD/167)
Number of Units:	1 Single-Family Dwelling	8 Townhouse Units

	Bylaw Requirement	Proposed	Variance
Floor Area Ratio:	Max 0.86 F.A.R.	0.85 F.A.R.	none permitted
Lot Coverage:	Max. 40%	40%	none
Setback – Front Yard:	Min. 6.0 m	5.5 m for dwelling unit 0.7 m for landscape trellis	variances supported for 2-storey portion of the front building and trellis covered landscape structure
Setback – Side Yard (east):	Min. 2.0 m for 2-storeys	2.0 m for 2-storeys	none
Setback – Side Yard (west):	Min. 3.0 m for 3-storeys	2.7 m for 3-storeys 1.1 m for landscape trellis	variance supported for projection at 3 rd storey and trellis covered landscape structure
Setback – Rear Yard:	Min. 3.0 m for 3-storeys	5.9 m for 3-storey	none
Height (m):	Max. 12 m, but no more than 3 storeys	11.4 m, 3 storeys	none
Lot Size:	1,170 m ² (after proposed amendment)	1,177 m²	none
Off-street Parking Spaces – Residents/Visitor:	12 and 2	16 and 2	none
Off-street Parking Spaces – Accessible:	1	1	none
Total off-street Spaces:	14	18	none
Tandem Parking Spaces	permitted	14	none
Amenity Space – Indoor:	Min. 70 m ²	\$8,000 cash-in-lieu	none
Amenity Space – Outdoor:	Min. 48 m ²	66 m ²	none

Land Use Map





City of Richmond Planning and Development Department

Memorandum

To:

Mayor and Councillors

Director, Transportation

Date:

March 12, 2007

From:

Victor Wei, P. Eng.

File:

10-6455-02/2007-Vol 01

Re:

ON-STREET PARKING AND EMERGENCY VEHICLE ACCESS ON

FERNDALE ROAD

At the February 19, 2007 Public Hearing, Council made the following referral to staff:

That the issue of parking and fire access along Ferndale Road be referred to staff to review and examine if 'no parking' signs were warranted along Ferndale Road in order to ensure safe access for emergency vehicles.

This memorandum responds to the above referral as well as to the related concerns received by the City regarding cars double-parked on Ferndale Road (Attachment 1).

Ferndale Road Cross-section

The ultimate cross-section of Ferndale Road calls for a pavement width of 11 metres to accommodate two parking and two traffic lanes. Except for three parcels, new curb and gutter has been constructed at the ultimate location along the south side of the road between Garden City Road and No. 4 Road. Along the north side, less than half of the road has been widened to the ultimate cross-section while the remaining portions have been constructed to an interim cross-section with gravel shoulders next to the travel lanes at approximately 8.5 metres wide until redevelopment occurs at these frontages.

On-street parking is generally available on both sides of Ferndale Road, with the exception of the typical clearance for driveways, fire hydrants, etc. Even at the interim cross-section locations, on-street parking is generally available within the gravel shoulder area while maintaining two-way vehicular traffic.

Emergency Vehicle Access

City staff work closely with Richmond Fire Rescue (RFR) to ensure the requirements for emergency vehicle access are met on all roadways in Richmond. With regards to the subject section of Ferndale Road, RFR has advised that the current roadway does meet this requirement and no additional on-street parking restriction is required at this location.



Other Noted Issues

In regards to the customer's concern regarding "too few visitor spots" – the visitor and residential parking for the 9400 Ferndale Road development are provided as per Zoning Bylaw Section 400 - i.e., two spaces/dwelling unit for residential use and an additional 0.2 spaces/dwelling unit for visitors. Additionally, on-street parking is also available along Ferndale Road.

As for the issue raised by the delegation related to vehicles "double parking" in the roadway, this matter can be addressed by enforcement through Bylaw 5870, 12.4(g), which indicates that "No person shall park a vehicle on the roadway side of a vehicle stopped or parked at the edge or curb of a roadway." Staff will continue to monitor the traffic/parking conditions on Ferndale Road and work with the appropriate City divisions to ensure bylaws are enforced while meeting the needs of the community and emergency services.

If you have any questions regarding this matter, please call me at 604-276-4131.

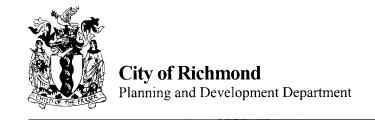


Victor Wei, P. Eng. Director, Transportation

Att.1 SSS:lce

pc: TAG

Jean Lamontagne, Director of Development Dave Clou, Captain, Fire Protection Services Gail Johnson, Manager, Legislative Services



Development Permit

No. DP 06-340375

To the Holder:

AM-PRI CONSTRUCTION LTD.

Property Address:

9400 FERNDALE ROAD

Address:

C/O TOMIZO YAMAMOTO ARCHITECT INC.

2386 OAK STREET

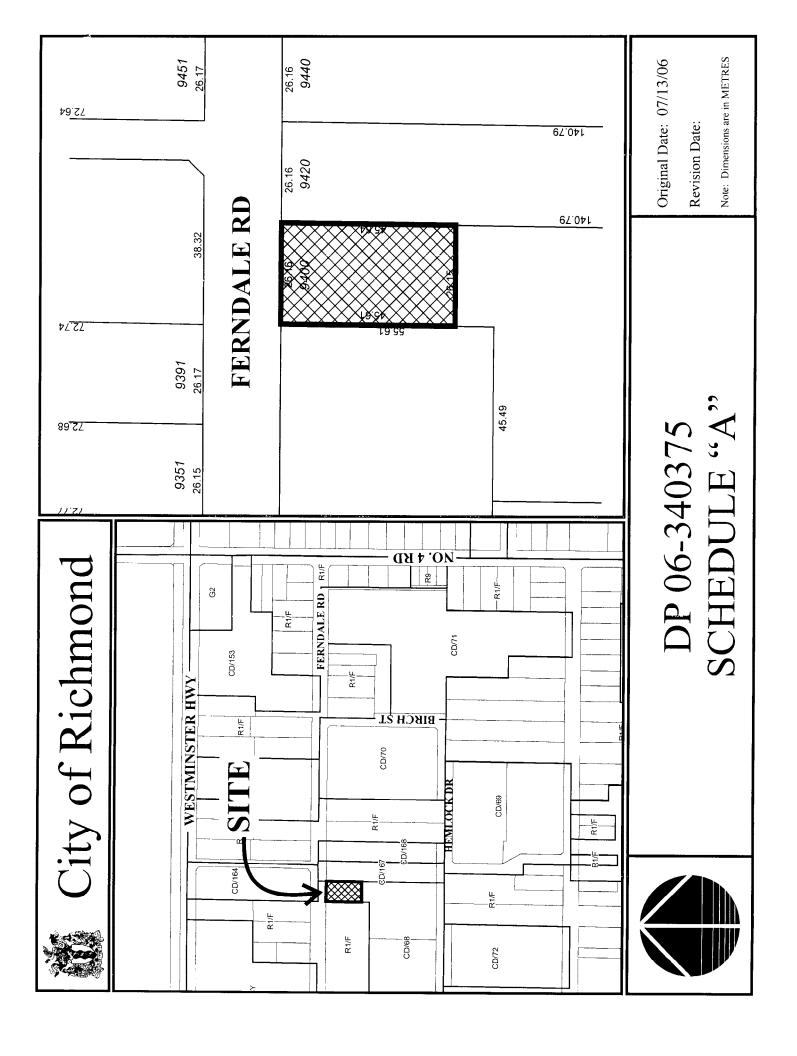
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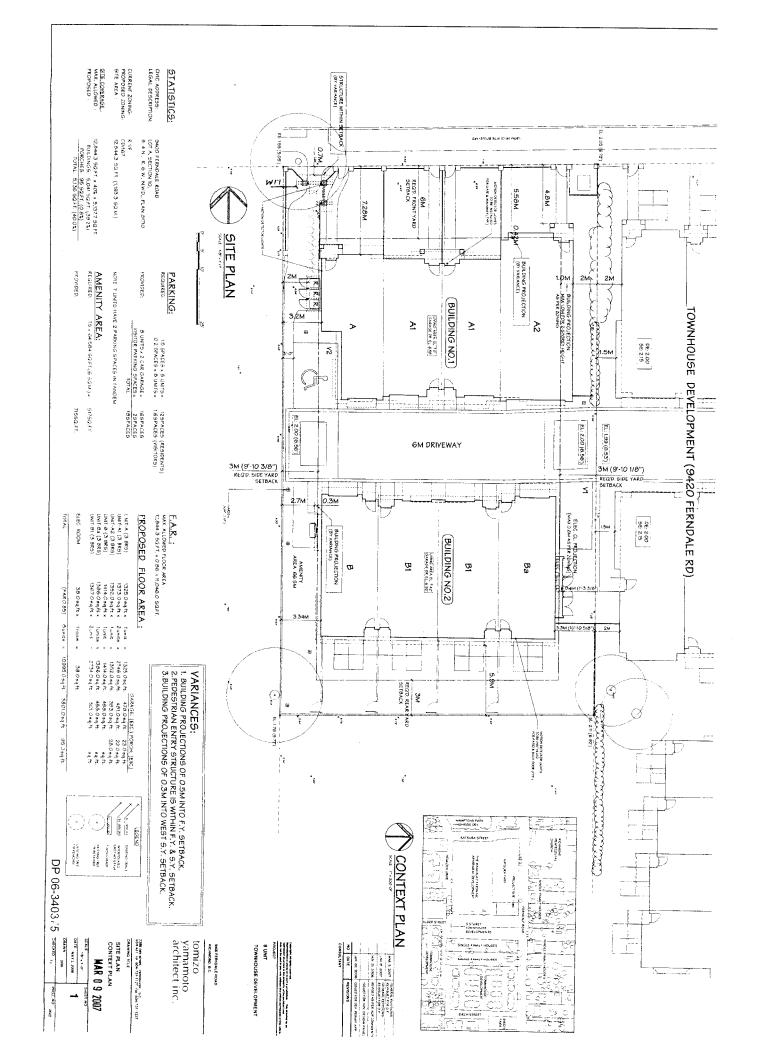
- 1. This Development Permit is issued subject to compliance with all of the Bylaws of the City applicable thereto, except as specifically varied or supplemented by this Permit.
- 2. This Development Permit applies to and only to those lands shown cross-hatched on the attached Schedule "A" and any and all buildings, structures and other development thereon.
- 3. The "Richmond Zoning and Development Bylaw No. 5300" is hereby varied to:
 - a) Reduce the minimum Public Road Setback to Ferndale Road from 6.0 m to 5.5 m for a portion of Building 1;
 - b) Reduce the minimum west side yard setback from 3.0 m to 2.7 m for a third storey dormer on the west side of Building 2; and
 - c) Reduce the minimum Public Road Setback to Ferndale Road from 2.0 m to 0.7 m and the minimum west side yard setback from 3.0 m to 1.1 m for a trellis covered landscape structure.
- 4. Subject to Section 692 of the Local Government Act, R.S.B.C.: buildings and structures; off-street parking and loading facilities; roads and parking areas; and landscaping and screening shall be constructed generally in accordance with Plans #1 to #5 attached hereto.
- 5. Sanitary sewers, water, drainage, highways, street lighting, underground wiring, and sidewalks, shall be provided as required.
- 6. As a condition of the issuance of this Permit, the City is holding the security in the amount of \$29,782.00. to ensure that development is carried out in accordance with the terms and conditions of this Permit. Should any interest be earned upon the security, it shall accrue to the Holder if the security is returned. The condition of the posting of the security is that should the Holder fail to carry out the development hereby authorized, according to the terms and conditions of this Permit within the time provided, the City may use the security to carry out the work by its servants, agents or contractors, and any surplus shall be paid over to the Holder. Should the Holder carry out the development permitted by this permit within the time set out herein, the security shall be returned to the Holder. The City may retain the security for up to one year after inspection of the completed landscaping in order to ensure that plant material has survived.
- 7. If the Holder does not commence the construction permitted by this Permit within 24 months of the date of this Permit, this Permit shall lapse and the security shall be returned in full.

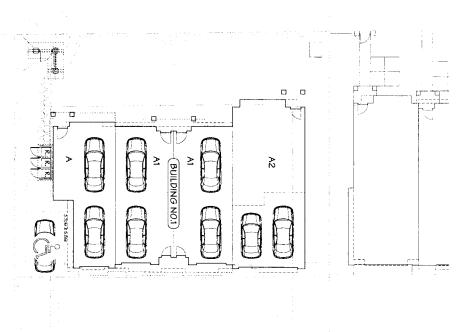
Development Permit

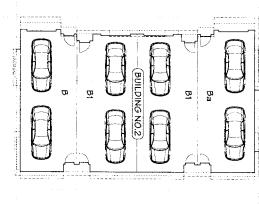
No. DP 06-340375

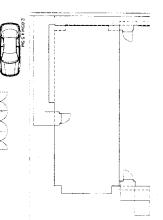
To the Holder:	AM-PRI CONSTRUCTION LTD.		
Property Address:	9400 FERNDALE ROAD		
Address:	C/O TOMIZO YAMAMOTO ARCHITECT INC. 2386 OAK STREET VANCOUVER, BC V6H 4J1		
	sions of this Permit a	ped generally in accordance with the terms and nd any plans and specifications attached to this	
This Permit is not a E	Building Permit.		
AUTHORIZING RESOIDAY OF ,	LUTION NO.	ISSUED BY THE COUNCIL THE	
DELIVERED THIS	DAY OF	, .	
MAYOR			

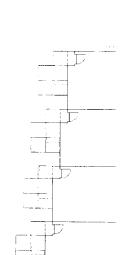














PARKING:

1.5 SPACES (& UNITS = 125PACES (RESIDEN 0.2 SPACES (& UNITS = 1.65PACES (VISITOR)

B UNITS + 2 CAR GARAGE = 165PACE5 VISITOR PARKINI SPACES = 25PACE5 TOTAL 185PACE5

NOTE: 7 UNITS HAVE 2 PARKING SPACES IN TANDEM

DP 06-340375 THE BILL OF THE B

BROUND (802

PARKING PLAN MAR 0 9 2007

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tomizo yamamoto architect inc.

9400 FERNDALE ROAD RICHMOND, B.C.

B UNIT
TOWNHOUSE DEVELOPMENT

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