

## Report to **Development Permit Panel**

To:

**Development Permit Panel** 

Date:

February 24, 2003

From:

Joe Erceg

File:

DP 97-121069

Manager, Development Applications

Re:

Application by MB 628 Ventures Ltd. for a Development Permit at

8580 Cambie Road

## Manager's Recommendation

That a Development Permit be issued that would allow the construction of two business park buildings at 8580 Cambie Road (on the Odlin Road extension) on a site zoned Business Park Industrial District (I3).

evelopment Applications

Att.

### Staff Report

## Origin

Mr. Paul Leong, Architect, has applied on behalf of MB 628 Ventures Ltd., for two (2) two-storey buildings which are phase one of a planned two-phase development. The parcel is zoned Business Park Industrial District (I3), and the applicant put this project on hold for several years, but has now reactivated it. Another Development Permit will be required for the next phase.

A copy of the development application filed with the Urban Development Division is appended to this report.

### **Development Information (Phase 1)**

Site Area: 8,925.55 m<sup>2</sup> (96,076.94 ft<sup>2</sup>)

Building Area: 2,392.36 m<sup>2</sup> (25,752 ft<sup>2</sup>)

Site Coverage: 50% Allowed

25.62% Proposed

F.A.R.: 1.0 Allowed

0.536 Proposed

Parking: 123 Spaces Required

126 Spaces Proposed

#### **Findings of Fact**

Criteria and policies for the issuance of Development Permits appear in Schedule 2.10 of Bylaw 7100, *The City Centre Area Plan*, part of the *Official Community Plan*.

Development surrounding the subject site is as follows:

To the north is the proposed second phase;

To the east, is an existing development of a similar type;

To the south, is the proposed Odlin Road extension and a private school; and

To the west, is commercial development.

#### **Staff Comments**

Staff comments are followed by the applicant's response in **bold italics**.

#### **Urban Development - Design**

Provide a survey of existing trees and add replacement trees to the landscape plan. See also the Analysis of the City Centre Guidelines. The applicants have provided a survey of existing trees on the site, of which there are nine (9) in this phase, mainly fruit trees and smaller deciduous trees. The landscape plan indicates all of these trees being removed and replaced with 10 cm caliper trees.

## **Urban Development - Utilities**

Ensure all necessary cross-access easements/agreements are in place prior to subdivision approval. Developer is required to dedicate 2.65 m of property and grant a 2.50 m right-of-way (Hydro), along entire frontage on Cambie Road, prior to subdivision approval. Development Cost Charges (DCC's) and servicing costs to be determined at Building Permit stage.

The applicant indicates that no subdivision is contemplated.

## **Building Approvals**

Detailed code analysis required prior to Development Permit issuance. Each building must face a "Street". All required setbacks to be shown in metric and as minimums.

A code analysis has been submitted.

## Fire Prevention, Detection and Protection

Ensure access routes meet all requirements. Pavers for access surface must be solid. Access must be a minimum 7.3 m in width with a turning radius of 12 m centre-line. Provide water flow calculations. Indicate hydrant locations. Provide fire safety plan for construction and occupancy phases. Ensure that trees and landscape, as well as parked vehicles do not encroach on access. Ensure that overhead clearance is minimum 5 m. Provide details of mechanical and electrical systems including fire alarm and sprinkler systems.

The applicants have submitted a plan of access routes, and has resolved to attend to other fire safety matters at the Building Permit stage.

#### **Public Art**

We recommend that the developer contribute \$30,000 to the Public Art program. Contact Kari Huhtala at (604) 276-4188 for further details.

The applicants have declined to make a contribution to the Public Art program.

## **Development Coordinator**

RZ 97-116511, SD 97-116512 and DP 98-141132 on this property should all be withdrawn. The land exchange involving the future Odlin Road extension will have to be completed prior to Building Permit. The future Phase 2 area along Cambie Road should be temporarily seeded with grass and fenced. A 7.5 m wide public rights-of-passage right-of-way is required from the future Odlin Road extension to Cambie Road. Note: there have been parking issues at the Pacific Plaza in this neighbourhood.

The applicants have submitted a letter withdrawing the applications.

## **Analysis of the City Centre Guidelines**

The following is a summary of the guidelines, with areas of compliance shown with a  $\square$ , and staff comments following in **bold type:** 

#### 4.3 General Design Considerations

- 4.3.1 Public Amenity: Contribute to the establishment of a "complete community".
- Mix of uses, and their distribution, should serve to strengthen neighbourhoods.
- Promote streets for pedestrian activity and make them the focus of public life.
- Social and cultural features should be made plentiful, accessible, and of higher quality.
- Natural, built, and human heritage should be retained, enhanced, and celebrated. Show existing trees. The applicants have provided a survey of existing trees on the site, of which there are nine (9) in this phase, mainly fruit trees and smaller deciduous trees. The landscape plan indicates all of these trees being removed and replaced with 10 cm caliper trees.
- Safety in design should provide for surveillance, territoriality, effective lighting, and increased security around potential crime targets.
- 4.3.2 Environmental Factors: Enhance liveability of the public and private realms.
- Sun and shade, influenced by massing and siting, should ensure the liveability of:
  - a) Public Realm Around noon, 3-5 hours, minimum, of sunlight to streets subject to sunlight standards (Fig.2), and outdoor spaces in general. (March 2nd September 21)
  - b) Semi-Private Open Spaces Maximize direct sunlight between 10 am and 2 pm for all uses, plus 4 pm to early evening for residential uses.
  - c) Private Residential Open Space Ensure direct sun to at least 75% of dwelling units and their open spaces. (May require shadow study of subject site and neighbours.)
- Weather protection should be designed to enhance pedestrian comfort and activity:
  - a) Throughout City Centre It is promoted adjacent to public uses, transit, building entries, across barriers (i.e. parking lots), and where a "gap" can be filled.
  - b) Special Pedestrian Area Its provision and continuity are directed as per Fig.3.
  - c) Types In higher-density and mixed-use areas, canopies (1.8 m deep x 2.74 m high, min.) and arcades (2.5 m deep x 4.2 m high, min.) are preferred over fabric awnings.
- Wind and pedestrian comfort Protect pedestrian areas, in general, and high-activity pedestrian areas, in particular, from the negative effects of the prevailing easterly wind, local wind conditions, and site-generated wind conditions.
- Noise North of Granville Avenue, a registered acoustics professional must verify residential development, subject to rezoning or subdivision, meets CMHC standards. **n/a.**
- ☑ Public views and vistas, including the skyline, should be preserved and enhanced.

- 4.3.3 Streetscapes: Promote a green and pedestrian-oriented environment.
- Pedestrian amenities, including high-quality, coordinated street improvements (i.e. underground utilities and restricted driveways at sidewalks), building design features (i.e. vent fumes away from public areas), and furnishings, should be provided to distinguish the public realm, enhance pedestrian comfort, and strengthen local character.
- Universal accessibility should be provided to both buildings and sites, and use of ramps and segregation of mobility-impaired and "primary" circulation/uses must be minimized.
- ☑ Publicly-accessible open space treatment should provide for:
  - a) Edges Edges should be well defined and animated by public/residential uses.
  - b) Preferred Orientation South.
  - c) Openness Ensure at least 50% of frontage is open to the sidewalk.
  - d) Grade Elevation Within 1 m of the nearest curb, unless the space is 1000 m<sup>2</sup> or more, conveniently links public streets, or accesses key destinations.
  - e) Mobility Impaired Provide a travel route, 1.5 m wide minimum, to key features.
  - f) Overhead Obstructions None, except trees, "park" features, and temporary structures (including "kiosks" no larger than 14 m² and one-storey).
  - g) Open Space Links 12 m minimum width where two public streets are linked.
  - h) Perimeter Walls Walls that extend for 30 m or more, shall be a maximum of 11 m high, above which such walls must step back not less than 4.5 m.
  - i) Dining Any restaurant use must be unenclosed (except for temporary cover), and occupy no more than 30% of the total open space.
  - ☑ Streetscape treatment:
    - 1. Street Trees Columnar in high-density and retail areas, and broader, spreading shapes elsewhere.
    - 2. Street Tree Spacing 9 m, planted in a single row along the curb except, where indicated in Fig.5, a second parallel row should be planted on private property.
- 4.3.4 Urban Form: Develop a human-scaled, pedestrian- and transit-oriented environment.
- City form should enhance local character and human-scale with smaller blocks, lanes, pedestrian links, infill, and more intense land use near transit and valued amenities.
- Bulk and height should be liveable, cohesive, and support varied uses/roles, through:
  - a) Low-Rise Both independent and "podium" buildings should predominate.
- Architectural elements should promote human comfort and urban amenity, through:
  - a) Roofs Taller buildings and roofs should enhance the skyline, while lower roofs should be visually attractive and, where practical, designed as usable open space.
  - b) Entrances Building entries should open directly onto and animate the street, distinguish clearly between uses, and be highly visible, accessible, and safe.
  - c) Exterior Walls Walls, glazing, details, materials, lighting, and related landscaping should contribute to a high-quality, human-scaled image at the street, lane, and interior sidewalls, and should enhance the relationship between the pedestrian realm and upper storeys.
- 4.4 Land Use-Specific Design Considerations
  - 4.4.1 Residential: n/a.

1	12	Retail:	n/a
4.	4.2	кетан:	n/a.

- 4.4.3 Amenity Space: Enhance access to high-quality, useable, indoor amenity spaces.
- Public space provided by new development, as defined under Bylaw 5300, should be tailored to one or more uses determined by the City, provide barrier-free public access, be convenient to outdoor space and parking, and ensure that exterior windows extend for a length equal to at least 20% of the perimeter of the facility. Show amenity space. See also bicycle end-of-trip facilities. The developer has chosen not to supply any indoor amenity space.
- ☐ Semi-Private Space, for the common use of residents or non-residential tenants, should:
  - a) Phasing Adequately serve each phase of development.
  - b) Design and Operation Be tailored to site-specific tenant needs.
  - c) Minimum Ratio For residential, 2 m²/bedroom (plus 4 m²/bedroom of outdoor space), and for other uses, 1 m²/100 m² of gross leaseable building area.
  - d) Tenants Meet the on-site needs of children, youth, adults, and seniors.
- 4.4.4 Parking and Loading: Improve the safety/appearance/effectiveness of these uses.
- ☑ Lane system should be retained and expanded to enhance access, emergency service, and back-of-house operations wherever practical. Elsewhere:
  - a) Access Typically from secondary streets.
  - b) Driveways Consolidate to minimize pedestrian interruption and duplication of vehicular routes, and to provide a more coherent circulation system.
  - c) Car/Service Entrances Minimize impact on pedestrians and the streetscape.
- Visual impact of new and existing parking lots/structures should be minimized by:
  - a) Multi-Level Structures No grade-level street frontage permitted, and screening with non-parking uses and special facade treatments required above-grade.
  - b) Surface Lots Must be situated to the rear of buildings, except in Aberdeen's low-density (0.5 F.A.R.) automobile-oriented, non-residential areas where:
    - 3. Maximum building setback is 40 m.
    - 4. Pedestrian weather protection links the building with the street.
    - 5. Minimum of 1 tree is provided for each 2 parking spaces.
    - 6. Special paving/landscaping enhances the pedestrian experience.
  - c) Surface Lot Landscaping Enhance streetscape appearance, continuity, and safety.
  - d) Tree Coverage:
    - 7. Surface Lots Trees must be provided such that, within 10 years of development, 70% of the lot is shaded in summer.
    - 8. Rooftop Parking Trees and overhead planting must be provided such that, within 5 years, 70% of the surface is shaded in summer and 50% is concealed from view year-round.
  - e) Maximum Area Any single surface lot, or the aggregate total of adjacent surface lots, shall not exceed 0.25 ha, except in the case of Aberdeen's Automobile-Oriented Commercial and Industrial uses where it shall not exceed 1.21 ha.
- Parking reduction opportunities should be sought through the sharing of parking facilities and coordination with the off-site opportunities.
- ☐ Bicycle parking and end-of-trip facilities must be provided:
  - a) CLASS 1 Parking Secured, long-term, at-grade parking in lockers or rooms.
  - b) CLASS 2 Parking Unsecured, short-term, at-grade parking in racks within 15 m of principle building entries.
  - Parking Spaces Required (per 100 m<sup>2</sup> gross leaseable space, except for residential):

- 9. Residential, 1.5 CLASS 1/dwelling unit, and 0.2 CLASS 2/dwelling unit. 10.Food catering establishment, retail, and neighbourhood pub, 0.8 CLASS 1, and 0.8 CLASS 2.
- 11.Office, 0.27 CLASS 1, and 0.27 CLASS 2.
- d) End-of-Trip Facilities Shall be provided in association with CLASS 1 parking serving non-residential uses, and shall include showers, toilets, grooming stations, and clothing lockers (as described in the Area Plan's Development Permit Guidelines). The applicants have provided no class 1 bicycle parking or end-of-trip facilities. The excuse is that "this developer also developed the adjacent (east) property and there have been no reported bicycle users since this project was completed. The provision of bicycle end-of-trip facilities will probably not be used by any of the occupants. However, we will provide six (6) class 2 bicycle stalls". "In keeping with the desire for outdoor useable space, we have found that shaded outdoor seating areas are beneficial (especially for smokers) and we have provided two (2) 8 ft. long benches."
- Loading, garbage, and recycling facilities/operations should not impair lane, road, or sidewalk activities or appearance; and, should either be fully enclosed within a building, or open to a lane and screened with appropriate roofs and walls to minimize noise and visual impact.

## **Design Panel Comments**

At their meeting of January 21, 1998, the Advisory Design Panel gave the project their support.

## **Analysis**

This is an application for the first two (2) buildings of a "business park" development off Cambie Road. The applicants put the project on hold for a number of years. The site layout, access, servicing, architecture and proposed landscaping are all acceptable.

The project falls short of the City's policies and guidelines by being so utilitarian. There is some irony in a project which provides space for an unhealthy activity (smoking) but does not provide for an environmentally friendly activity (bicycling). In addition, they have missed an opportunity to add some joy to a rather workaday environment, in the form of Public Art.

#### **Conclusions**

The applicant has revived an old application for the first phase of a proposed "business park" project off Cambie Road/Odlin Road extension in the City Centre guidelines. The project meets most, but not all of the City Centre guidelines.

Alex Jamieson

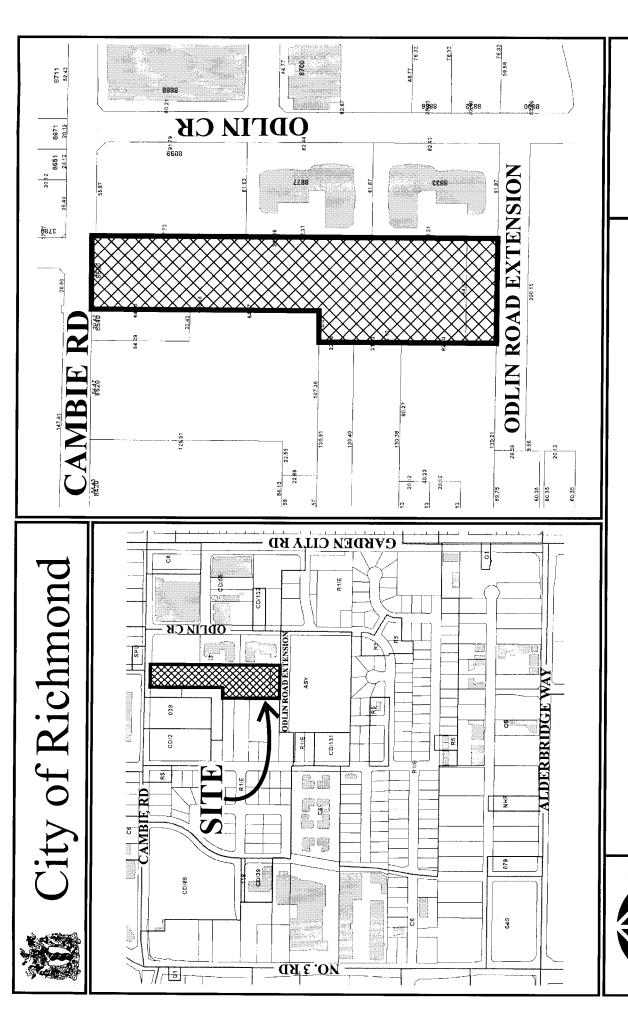
Planner 2 - Urban Design

(4122)

AJ:blg

There are conditions to be met:

- Prior to forwarding the Development Permit to Council, a Letter of Credit will be required for landscaping; and
- Prior to a Building Permit, road dedication is required along Cambie Road, Development Cost
  Charges (DCC's) and servicing requirements are to be determined, the land exchange involving the future
  Odlin Road extension must be completed, and a public rights-of-passage right-of-way is required from the
  future Odlin Road extension to Cambie Road.



DP 97-121069 SCHEDULE "A"

Original Date: 03/04/03

Revision Date:

Note: Dimensions are in METRES



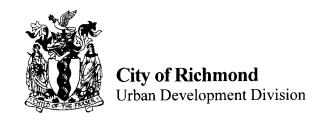
# City of RICHMOND

# **DEVELOPMENT APPLICATION**

Please submit completed application form to Permit Centre. All submitted materials to the City for a development application becomes public property, and therefore, available for public inquiry.

Please refer to the reverse side of this form for details on application attachments and fees.

1.	TYPE OF APPLICATION: DEVELOPMENT FERMIT APPLICATION
2.	PROPERTY ADDRESS(ES): LOT 13 OF 8580 CAMBLE ROAD  (ADDRESS TO BE CAFFIERD AFTER SUBDIVISION
3.	LEGAL DESCRIPTION(S): PEHENG LOT IS OF FACCEL A, PLOX 5 HOETH
	ROUGE G WEST H. W.D. FRAN LMP 74292
4.	APPLICANT: MB 628 WELTURES LTD
5.	CORRESPONDENCE/CALLS TO BE DIRECTED TO:
	NAME: PAUL LEONG ARCHITECT INC.
	ADDRESS: 428 WEST 64 AVENUE
	VAHLONER EX. VSY 1LZ (Postal Code)
	PHONE: 679-8650 879-8652
	(Residence)  PROPERTY OWNER(S) SIGNATURE(S): 12.
6.	THOTERIO SIGNATURE(S).
	AUTHORIZED AGENT'S SIGNATURE:
	(Attach Letter of Authorization)
	THIS SECTION FOR CITY USE ONLY
DAT	E RECEIVED: Oct 20197. APPLICATION FEE: \$5,460 00
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FILE	NUMBER: 97 121069 DP RECEIPT NO.: 06-96911



## **Development Permit**

No. DP 97-121069

To the Holder:

MB 628 VENTURES LTD.

Property Address:

8580 CAMBIE ROAD

Address:

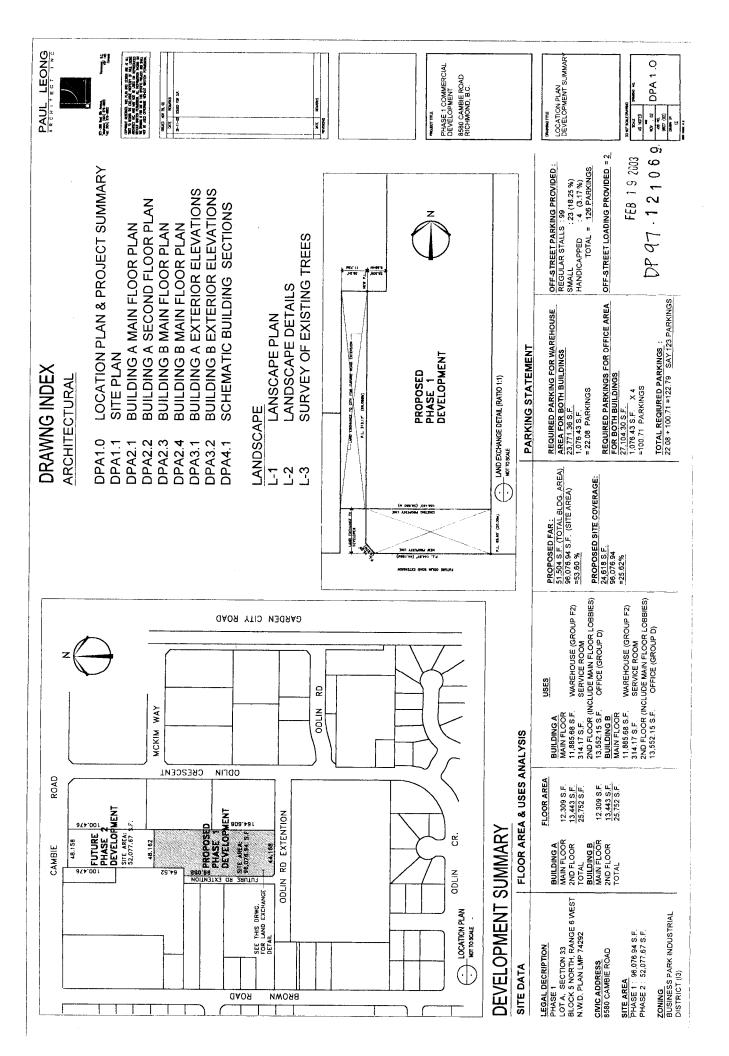
C/O PAUL LEONG ARCHITECT INC.

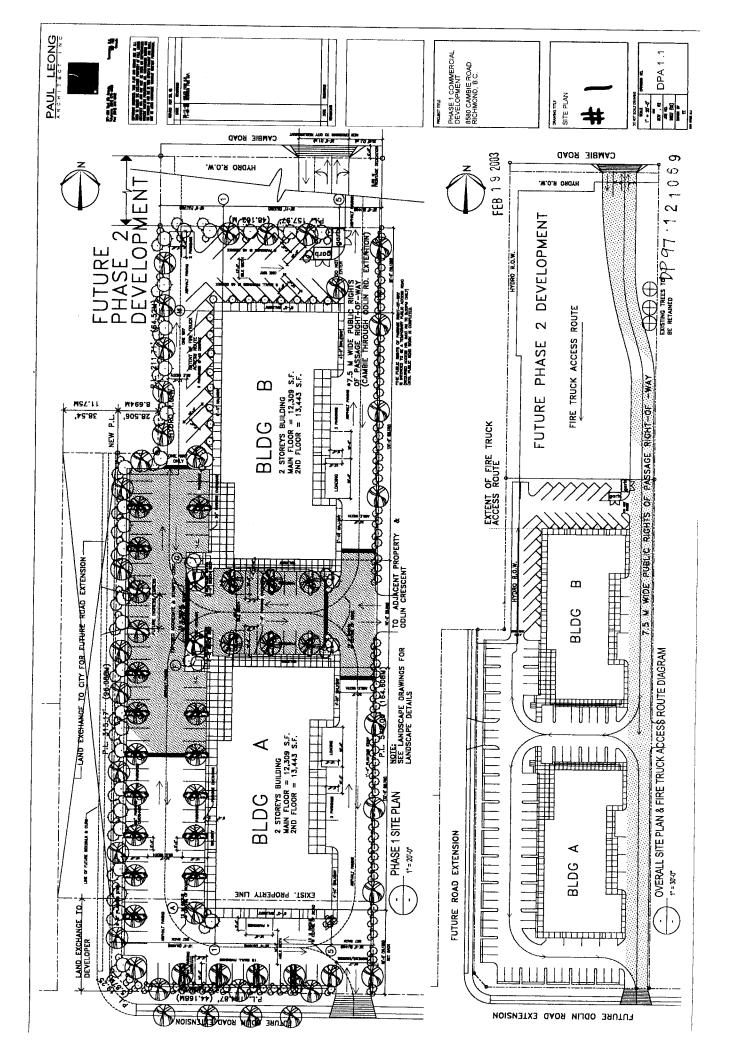
428 WEST 6<sup>TH</sup> AVENUE VANCOUVER, BC V5Y 1L2

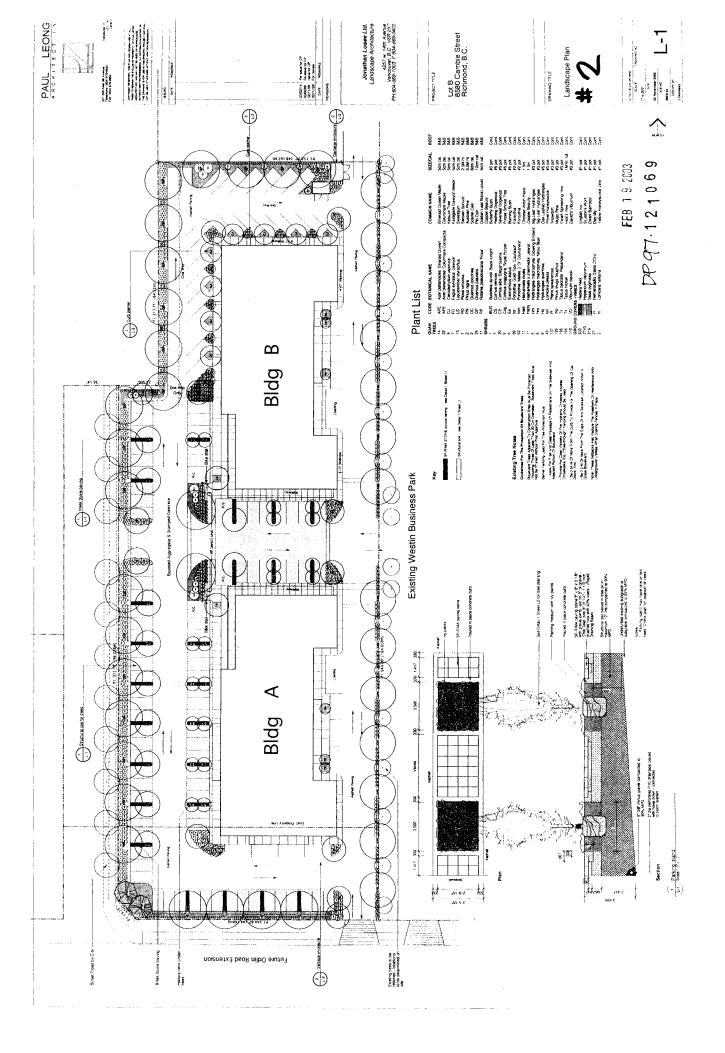
- 1. This Development Permit is issued subject to compliance with all of the Bylaws of the City applicable thereto, except as specifically varied or supplemented by this Permit.
- 2. This Development Permit applies to and only to those lands shown cross-hatched on the attached Schedule "A" and any and all buildings, structures and other development thereon.
- 3. The "Richmond Zoning and Development Bylaw No. 5300" is hereby varied or supplemented as follows:
  - a) The dimension and siting of buildings and structures on the land shall be generally in accordance with Plan #1 attached hereto.
  - b) The siting and design of off-street parking and loading facilities shall be generally in accordance with Plan #1 attached hereto.
  - c) Landscaping and screening shall be provided around the different uses generally in accordance with the standards shown on Plans #2, 3 and 4 attached hereto.
  - d) Roads and parking areas shall be paved in accordance with the standards shown on Plan #1 attached hereto.
  - e) Sanitary sewers, water, drainage, highways, street lighting, underground wiring, trees and sidewalks, shall be provided as required.
  - f) Subject to Section 692 of the Local Government Act, R.S.B.C., the building shall be constructed generally in accordance with Plans #5 to #6 attached hereto.
- 4. As a condition of the issuance of this Permit, Council is holding the security set out below to ensure that development is carried out in accordance with the terms and conditions of this Permit. Should any interest be earned upon the security, it shall accrue to the Holder if the security is returned. The condition of the posting of the security is that should the Holder fail to carry out the development hereby authorized, according to the terms and conditions of this Permit within the time provided, the City may use the security to carry out the work by its servants, agents or contractors, and any surplus shall be paid over to the Holder, or should the Holder carry out the development permitted by this permit within the time set out herein, the security shall be returned to the Holder. The City may retain the security for up to one year after inspection of the completed landscaping in order to ensure that plant material has survived.

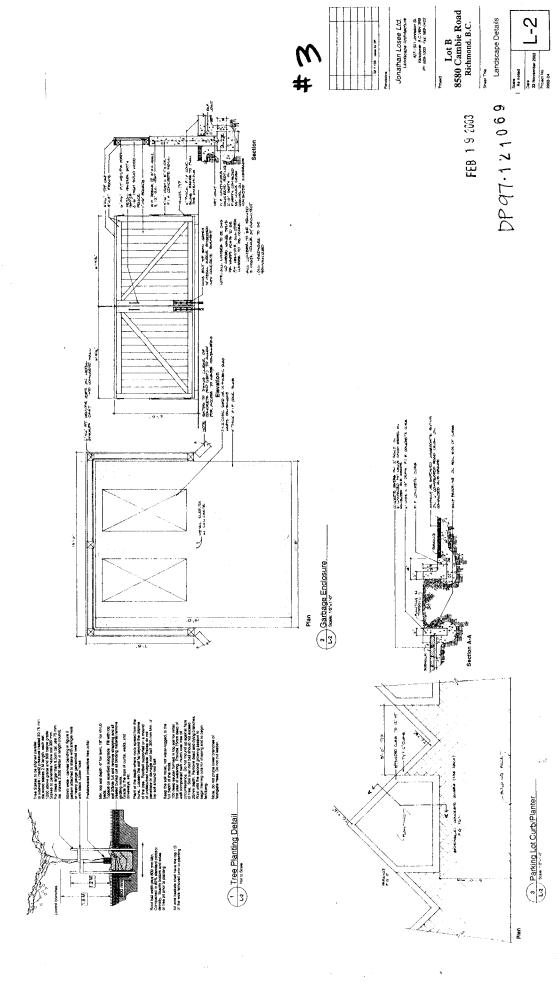
To the Holder:	MB 628 VENTURES LTD.			
Property Address:	8580 CAMBIE ROAD			
Address:	C/O PAUL LEONG ARCHITECT INC. 428 WEST 6 <sup>TH</sup> AVENUE VANCOUVER, BC V5Y 1L2			
<ul> <li>There is filed accordingly: An Irrevocable Letter of Credit in the amount of \$ 103,008.</li> <li>The land described herein shall be developed generally in accordance with the terms and conditions and provisions of this Permit and any plans and specifications attached to this Permit which shall form a part hereof.</li> <li>If the Holder does not commence the construction permitted by this Permit within 24 months of the date of this Permit, this Permit shall lapse and the security shall be returned in full.</li> </ul>				
This Permit is not a Build AUTHORIZING RESOLUTION OF				
	DAY OF ,			

MAYOR









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