

Report to **Development Permit Panel**

To:

Development Permit Panel

Date:

January 24, 2003

From:

Joe Erceg

File:

DP 02-221723

Manager, Development Applications

Re:

Application by Husky Oil Marketing for a Development Permit at

9060 Bridgeport Road

Manager's Recommendation

That a Development Permit be issued for 9060 Bridgeport Road on a site zoned Comprehensive Development District (CD/136), which would allow a new 324.221 m² (3,490 ft²) Husky Market gas station with a car wash and small retail store on a reconfigured site and which would vary the provisions of Zoning and Development Bylaw 5300 to reduce the minimum road setback along Garden City Road from 3 m (9.843 ft.) to 1.829 m (6.0 ft.) for two (2) staff parking stalls.

Joe Erceg

Manager, Development Applications

BFG:blg Att.

Staff Report

Origin

Husky Oil Marketing has applied to the City of Richmond for permission to develop a new 324.221 m² (3,490 ft²) Husky Market gas station with a car wash and small retail store on a reconfigured site zoned Comprehensive Development District (CD/136) at 9060 Bridgeport Road and to vary the provisions of Zoning and Development Bylaw 5300 to reduce the minimum road setback along Garden City Road from 3 m (9.843 ft.) to 1.829 m (6.0 ft.) for two (2) staff parking stalls.

A copy of the development application filed with the Urban Development Division is appended to this report.

Development Information

Site Area: 2,989.522 m² (32,180 ft²)

Building Area: 324.221 m² (3,490 ft²)

Site Coverage: 35% Allowed

11% Proposed

F.A.R.: 0.35 Allowed

0.11 Proposed

Parking: 11 Spaces Required

11 Spaces Proposed

(including 1 accessible parking stall)

Findings of Fact

Criteria and policies for the issuance of Development Permits appear in Schedule 1 of Bylaw 7100, the Official Community Plan, Section 9.5 Development Permit Guidelines – Industrial. The guidelines are followed by Richmond staff comments in **bold italics**.

9.5.1. Adjacent Uses (Edge Conditions)

- 1. Locate parking and site entrances for heavy vehicles, service vehicles and trucks away from residential sites. *Not Applicable*.
- 2. Design and orientate buildings to maximize views beyond and between buildings in developments that adjoin designated agricultural lands and residential areas. *Not Applicable*.
- 3. Consider increasing the setbacks between industrial buildings and residential areas to reduce impacts such as noise, odour or shadow. *Not Applicable*.
- 4. Provide a landscaped buffer with a minimum width of 6 m (19.7 ft.) between industrial developments and adjacent residential areas. *Not Applicable*.
- 5. Orientate all exterior lighting away from residential areas to avoid impacts such as glare into adjacent residential neighbourhoods maximum of 3 ft. candles at the property line. *Not Applicable*.
- 6. Construct fences abutting residential sites with materials in keeping with the fences generally used in residential areas. *Not Applicable*.

7. Locate unenclosed storage areas away from residential sites and ensure they are not visible from any street. *Not Applicable*.

9.5.2. Circulation & Parking

- 1. Parking should not be located within front yard setbacks. Does not comply and a variance has been requested. The site is small and constrained by a complicated program of improvements. Two parking stalls are proposed in the setback road. However, there is a 1.829 m (6 ft.) wide landscape screening and buffer zone between these proposed parking stalls and the property line.
- 2. Design vehicle circulation to avoid conflicts between heavy vehicles and passenger vehicles. *Complies.*
- 3. Locate loading areas in the side and rear of buildings. Complies.
- 4. Define surface parking with landscaping and screening elements. *Complies*.

9.5.3. Building Scale & Form

- 1. Locate offices, reception, and other public use areas at the front of buildings to face streets and design façades so that these areas are easily identifiable and visible from roads. *Complies*.
- 2. Locate buildings at the minimum setbacks from property lines next to streets. *Complies*.
- 3. Design buildings to exhibit a cohesive appearance and architectural character with elements that visually express interior spaces or functions. *Complies*.
- 4. Incorporate façade articulation, such as recessed window and door penetrations, to create depth and variation to buildings. *Complies*.
- 5. Include glazing as a major component on street-facing building façades and provide landscaping in front of blank walls. *Complies*.
- 6. Locate and design main entries to be clearly identified from streets or entry driveways and illuminated to enhance their after-dark visibility and significance. *Complies*.
- 7. Locate service doors away from building façade that face the street and design them to fit with the overall building design. *Complies*.
- 8. Visually screen ancillary or secondary buildings from public streets with dense evergreen planting or design to fit with principal building. *Complies*.
- 9. Architecturally integrate all rooftop mechanical equipment or screen it from public view. *Complies*.

9.5.4. Site Planning & Landscaping

- 1. Identify and retain, as far as possible, existing mature trees on sites and provide measures for their preservation and long-term maintenance. *Not Applicable*.
- 2. Provide a minimum 3 m (9.8 ft.) wide landscaped area along all property lines that abut streets and ensure it is coordinated with landscaping on adjoining developments and the public realm. Does not comply and a variance has been requested. The site plan indicates a minimum of 1.829 m (6 ft.) between the property line and the on-site paved area for vehicle circulation and parking. This buffer strip is proposed as low level (maximum 1 m high) landscape screening with plant material.
- 3. Provide landscaping to identify and define entrances to the site and buildings. Not Applicable.
- 4. Where more than one building is located on a site, provide connections between front entries of buildings along the sidewalk and any other building on the site. *Not Applicable*.

- 5. Create visual landmarks and provide landscaping at locations of high visibility or significant street corners. *Complies*.
- 6. Integrate fences into landscaping, particularly on sites adjoining or across from residential sites. Berms or other dense landscape planting may be considered as an addition to or as an alternative to a fence. *Complies*.
- 7. Outside storage and staging areas may be permitted in the side or rear yard of buildings where the area does not encroach on required minimum setbacks and that the area is visually screened from public thoroughfares and/or residential uses with landscaping or with screening finished in a manner consistent with the principal building. *Complies*.
- 8. Integrate and screen service areas (dumpsters and garbage containers, recycling containers, utility kiosks) with evergreen planting of a minimum height of 2 m (6.6ft.). *Complies. The refuse container is enclosed with a fence structure.*
- 9. Landscape any part of a building site left vacant for future development with a treatment consistent with the landscape plan for the remainder of the site, except where the undeveloped portion of the site is unaltered from its natural state. *Not Applicable*.
- 10. Irrigate all landscaped areas with an approved automatic irrigation system. Complies.

9.5.5 Amenities

- 1. Provide indoor amenities such as a lunchroom for employees and provide an outdoor landscaped area in close proximity to the indoor amenity area. *Not Applicable*.
- 2. For industrial developments with multiple tenancies, provide amenity spaces for the common use of employees and visitors. *Not Applicable*.

9.5.6. Environmental Controls

- 1. Design industrial development so that the uses and activities shall not cause nor become an annoyance or nuisance to surrounding areas. *Complies*.
- 2. Store garbage and waste material in containers, which are weatherproof and animal-resistant within the boundaries of each site and visually screen the storage area from all adjacent sites and public thoroughfares. *Complies*.
- 3. Glare and bright yard or building lighting should be avoided and must be visually screened from the views of surrounding residential areas. *Complies*.

Development surrounding the subject site is as follows:

- To the north, across Bridgeport Road is the existing Costco Wholesale Warehouse at 9151 Bridgeport Road;
- To the east, is the existing No. 3 Fire Station;
- To the south, across Sea Island Way, is the intersection with Garden City Road; and
- To the west, across the future extension of Garden City Road, is the existing Executive Inn Express Hotel at 9020 Bridgeport Road.

Staff Comments

Development Coordinator Comments

- 1. It would be preferable if the location for the propane bottle fill station, the air and water station, the vacuum station, the yard lights and the staff parking were not immediately adjacent to the fronting roads, especially if there is not sufficient room for the proposed low, landscaped berm along this frontage. The propane bottle filling station, the air and water station and the vacuum station have been relocated away from Sea Island Way. Three Husky/Mohawk signs, three light poles and two parking spaces remain within the 12 m road setbacks around the perimeter of the site.
- 2. Site Profile and soil remediation issues need to be resolved. The staff report on Rezoning Application RZ 02-212736 indicated, "Any required environmental remediation will need to be completed prior to a Development Permit being issued". The final approval of this development permit application will be subject to the requirements of the Waste Management Act or BC Ministry of Land, Water and Air Protection (Ministry). Please keep City staff apprised of the negotiations with the Ministry. It is understood by Richmond staff that the proposed remediation plan will be submitted to the Ministry of Land, Water and Air Protection in order to obtain an 'Approval in Principle' (AiP) which is required before the Development Permit can be issued.
- 3. The address of this property should be changed since Sea Island Way appears to be the primary entrance for this site and since both the convenience store and fuel pumps face Garden City Road not Bridgeport Road. Please advise in writing as soon as possible if you are agreeable to such a change. It is understood by Richmond staff that the applicant would prefer to retain the existing address as 9060 Bridgeport Road.

Building and Zoning Comments

- 1. A zoning check is required to ensure that this application complies with Comprehensive Development District (CD/136). It would be helpful if your plans included the project statistics in relation to Comprehensive Development District CD/136 (e.g., the exact site area, the allowed and proposed floor area ratio (F.A.R.), the allowed and proposed site coverage, plus the required and proposed parking; etc.). Please also ensure that your drawings have the correct scales noted. The design conforms to the approved zoning and the drawings have been revised as requested to include a summary of site statistics. The drawings have also been annotated with the correct scales.
- 2. Please specify the dimensions of any requested variances to the various setbacks on the drawings in metric. Are variances being requested for the propane bottle filling station, the air and water station, the vacuum station and the three Husky/Mohawk signs? If not, please revise the location of these proposed site improvements. The propane bottle filling station, air and water station and the vacuum station have been relocated away from Sea Island Way. Dimensions from the property lines have been provided for the three proposed signs.

Engineering and Public Works Comments

1. It would appear that the proposed site plan and the landscape plan do not accurately reflect the off-site improvements the City will be undertaking on Garden City Road, Sea Island Way and Bridgeport Road. Specifically, the proposed location of the new curb, sidewalk and landscaped boulevard is much closer to the proposed new property line than shown on your plans. It is recommended that you contact Scott Groves of our Engineering Department (Tel: 604-276-4179; Fax: 604-276-4197) to obtain the latest functional design of these off-site improvements. This may affect your proposal for a landscape berm along Garden City Road, Sea Island Way and Bridgeport Road. The drawings have been revised and reflect the currently proposed roadway reconfigurations around the perimeter of the site. The City of Richmond will construct curb and gutter, sidewalks and driveway crossings on the municipal boulevards along the road frontages of this property while the applicant will install the landscape screening and buffering on-site and the municipal boulevard landscape.

Rezoning Comments

1. No comments at this time. Acknowledged by the applicant.

Transportation and Traffic Comments

1. Please provide the rationale for the extra width proposed for the driveway accesses. The City's standard width for the driveway access on Garden City Road would be 11 m (not 13.716 m as proposed) and 7.5 m on Bridgeport Road (not 10.669 m as proposed). In this regard, Richmond Transportation Department staff believe the turning radius for the tanker truck off Sea Island Way is exaggerated or out of proportion. The applicant has now proposed a 10.973 m (36 ft.) wide driveway crossing on both Garden City Road and Sea Island Way plus a 7.468 m (24.5 ft.) wide crossing on Bridgeport Road. These crossing widths conform to the City of Richmond driveway crossing standards. However, the applicant has been asked to confirm that the tanker truck turning movements can be performed without unnecessarily impeding traffic on Sea Island Way or Garden City Road. It is inappropriate to assume that the tanker truck may block 3 lanes of traffic in order to enter and/or exit the subject site.

Urban Design Comments

- 1. Please specify the height of any proposed berms around the perimeter of the site on the drawings. The perimeter berm on all fronting road will be 0.458 m (1.5 ft.) high.
- 2. Please provide spot elevations at key locations along the east property line and indicate if a retaining wall is proposed along any portion of this property line. If appropriate, please submit details regarding the type and height of any proposed retaining walls. *The applicant has complied.*
- 3. It is requested that a 1.5 m (6 ft.) high residential quality wood fence be installed along the east property line respecting the road setbacks on both Bridgeport Road and Sea Island Way. *The applicant has complied.*
- 4. A landscape Letter of Credit in the amount of \$6,996.00 ($\pm 3,498$ ft² x \$40.00/ft² x 5%) is required prior to final Council approval. *Acknowledged by the applicant*.
- 5. This site will require private garbage and recycling collection. Acknowledged by the applicant.

Advisory Design Panel

Presentation of this project to the Advisory Design Panel was not required.

Analysis

Conditions of Adjacency

Roads bound the site on three sides and the applicant proposes a minimum 1.829 m (6 ft.) wide landscape buffer strip along all fronting roads. Along the east property line, the applicant also proposes a 1.829 m (6 ft.) wood fence as a screen to the Richmond Fire Station on the adjacent property. Richmond staff has no concerns regarding the proposed conditions of adjacency.

Site Planning, Landscape Design, Architectural Form and Character

The applicant has been requested to confirm that the tanker truck turning movements can be performed without unnecessarily impeding traffic on Sea Island Way or Garden City Road. It is understood that the applicant will submit a site plan with the turning radius for the specific tanker truck vehicle that will service the subject site, demonstrating minimal interference with traffic on Sea Island Way and Garden City Road. As part of the proposed realignment of Garden City Road, the City of Richmond will construct the curb and gutter, sidewalks and driveway crossings on the municipal boulevards along the road frontages of the subject property. The applicant will install the on-site perimeter landscape buffering as well as the municipal boulevard landscape. The proposed architectural form and character conforms to a new Husky/Mohawk corporate identity strategy. Richmond staff has no comments or concerns with the proposed building design.

Variances

The applicant is proposing to vary the minimum road setback along Garden City Road for two (2) staff parking stalls from 3 m (9.843 ft.) to 1.829 m (6.0 ft.). Because the site is small and constrained by a complicated program of improvements, there appears to be little alternative to the location of these two parking stalls. Furthermore, there is a 0.457 m (1.5 ft.) high landscape berm within the 1.829 m (6.0 ft.) between the property line and the two staff parking stalls. Therefore, staff have no objection to this very minor variance.

Conclusions

Staff supports this development permit application and recommend approval.

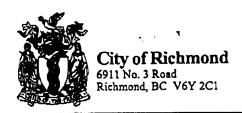


Planner/Landscape Architect

BFG:blg

Prior to final approval of the Development Permit, the applicant is required to provide the following:

- 1. An Irrevocable Letter of Credit for landscape construction in the amount of \$6,996.00 (±3,498 ft² x \$40.00/ ft² x 5%).
- 2. BC Ministry of Land, Water and Air Protection 'Approval in Principle' (AiP) of the Remediation Plan is required prior to issuance of the Development Permit.
- 3. Confirmation in writing that the applicant will install any appropriate landscape improvements on the municipal boulevard (i.e. The City of Richmond will install the curb and gutter, sidewalks and driveway crossings.)
- 4. Confirmation that the turning movements of the specific fuel trucks to be used for servicing for the subject site can perform the entry and exit manoeuvre without unnecessarily impeding traffic on Sea Island Way or Garden City Road.



Development Permit Application Development Applications Department

(604) 276-4000 Fax (604) 276-4052

Please submit this completed form to the Zoning counter located at City Hall. All materials submitted to the City for a Development Permit Application become public property, and therefore, available for public inquiry.

Please refer to the attached forms for details on application attachments and non-refundable application fees. 9060 BRIDGE PORT POLITICADO

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ON ANISIMOVICE ; SENIR TOFF ENGINEER
THAVE S.W. BOX 6525, STA. D
LBERTA TZP 397
-8-6058 Postal Code
Residence
smovie7@Huskyenergy.ca 403-298-7226
Fax
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For Office Use

Date Received:

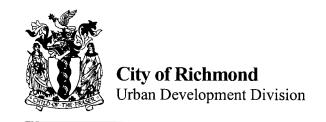
Only assign if application is complete

File No.: 02-221723

Application Fee: 15525,00 as peri H. Burke

Receipt No.: _

76621 / 0180-20-001 DA-1 / rcv. January 15, 2002



Development Permit

No. DP 02-221723

To the Holder:

HUSKY OIL MARKETING

Property Address:

9060 BRIDGEPORT ROAD

Address:

c/o MR. ROMAN ANISIMOVICZ,

HUSKY ENERGY

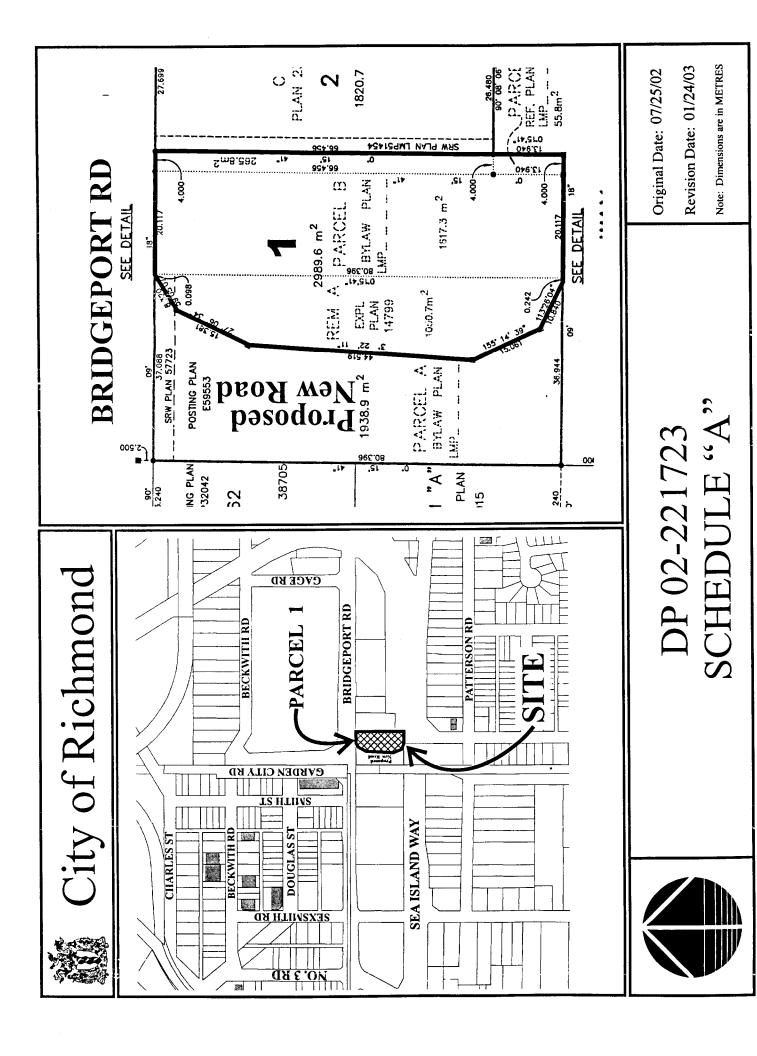
707 - 8TH AVENUE S.W., BOX 6525, STATION D

CALGARY, ALBERTA T2P 3G7

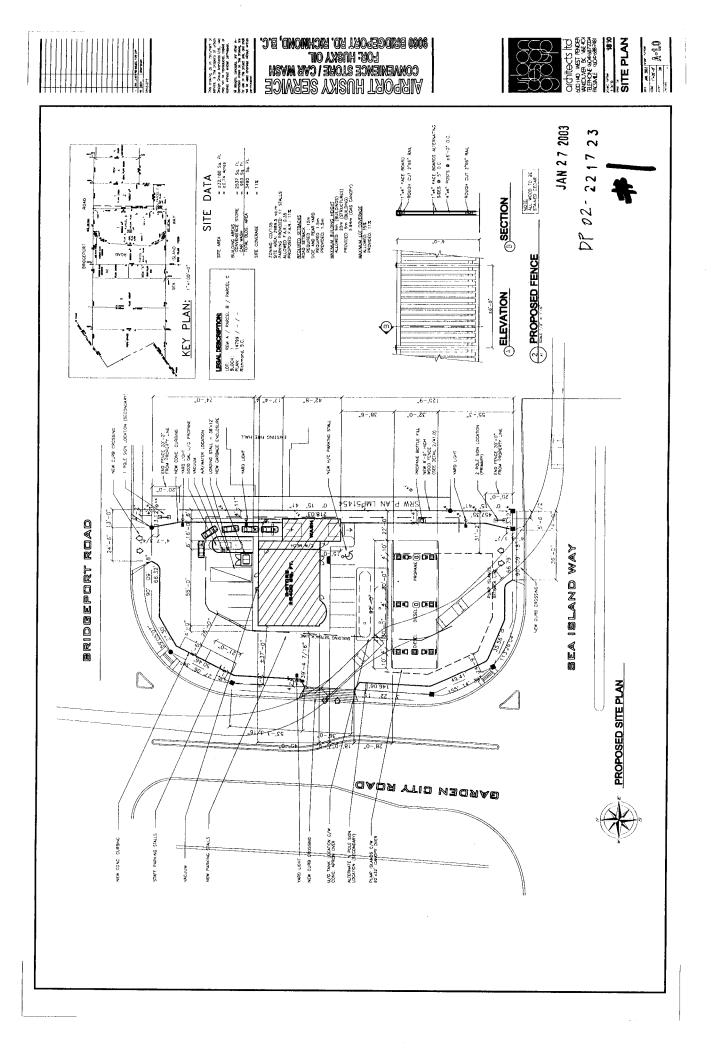
- 1. This Development Permit is issued subject to compliance with all of the Bylaws of the City applicable thereto, except as specifically varied or supplemented by this Permit.
- 2. This Development Permit applies to and only to those lands shown cross-hatched on the attached Schedule "A" and any and all buildings, structures and other development thereon.
- 3. The "Richmond Zoning and Development Bylaw No. 5300" is hereby varied or supplemented as follows:
 - a) The dimension and siting of buildings and structures on the land shall be generally in accordance with Plan #1 attached hereto.
 - b) The siting and design of off-street parking and loading facilities shall be generally in accordance with Plan #1 attached hereto.
 - c) Landscaping and screening shall be provided around the different uses generally in accordance with the standards shown on Plan #2 attached hereto.
 - d) Roads and parking areas shall be paved in accordance with the standards shown on Plan #1 attached hereto.
 - e) Sanitary sewers, water, drainage, highways, street lighting, underground wiring, and sidewalks, shall be provided as required.
 - f) Subject to Section 692 of the Local Government Act, R.S.B.C., the building shall be constructed generally in accordance with Plans #1 to #7 attached hereto.
- 4. As a condition of the issuance of this Permit, Council is holding the security set out below to ensure that development is carried out in accordance with the terms and conditions of this Permit. Should any interest be earned upon the security, it shall accrue to the Holder if the security is returned. The condition of the posting of the security is that should the Holder fail to carry out the development hereby authorized, according to the terms and conditions of this Permit within the time provided, the City may use the security to carry out the work by its servants, agents or contractors, and any surplus shall be paid over to the Holder, or should the Holder carry out the development permitted by this permit within the time set out herein, the security shall be returned to the Holder. The City may retain the security for up to one year after inspection of the completed landscaping in order to ensure that plant material has survived.

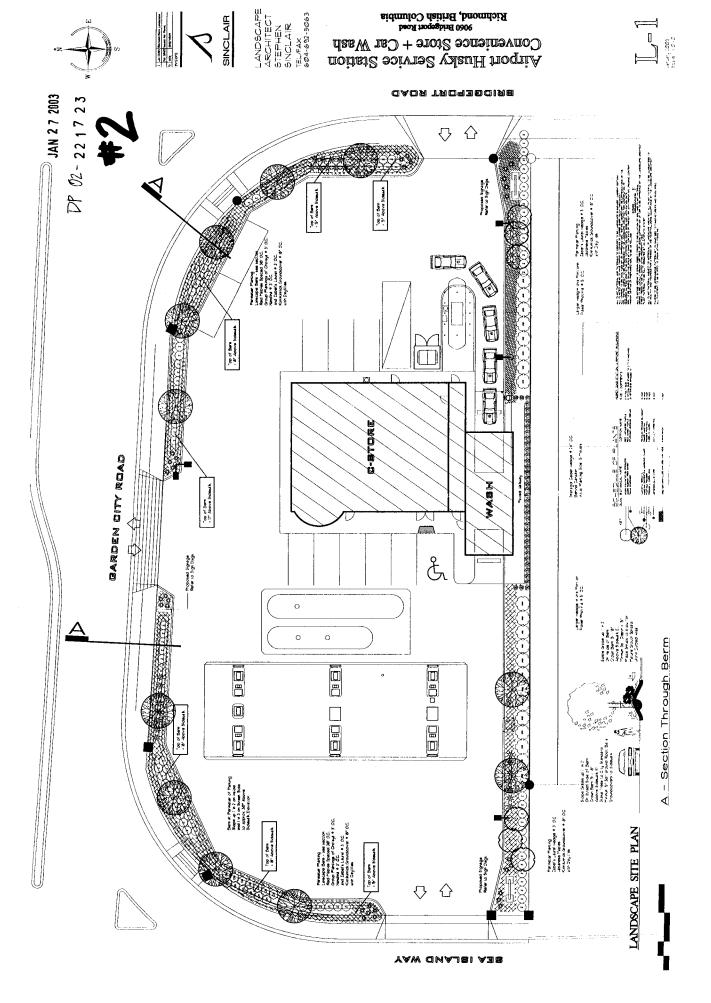
To the Holder:	HUSKY OIL M	MARKETING	
Property Address:	9060 BRIDGE	PORT ROAD	
Address:	HUSKY ENER 707 – 8 TH AVE	AN ANISIMOVICZ RGY ENUE S.W., BOX 6525, STATION D LBERTA T2P 3G7	
There is filed accord	ingly:		
An Irrevocable L	etter of Credit in the	e amount of \$6,996.00.	
5. The land described h conditions and provi Permit which shall for	sions of this Permit	oped generally in accordance with the terms and and any plans and specifications attached to this	
6. If the Holder does not commence the construction permitted by this Permit within 24 month of the date of this Permit, this Permit shall lapse and the security shall be returned in full.			
This Permit is not a l	Building Permit.		
AUTHORIZING RESO DAY OF ,	LUTION NO.	ISSUED BY THE COUNCIL THE	
DELIVERED THIS	DAY OF	, .	

 $\overline{\text{MAYOR}}$



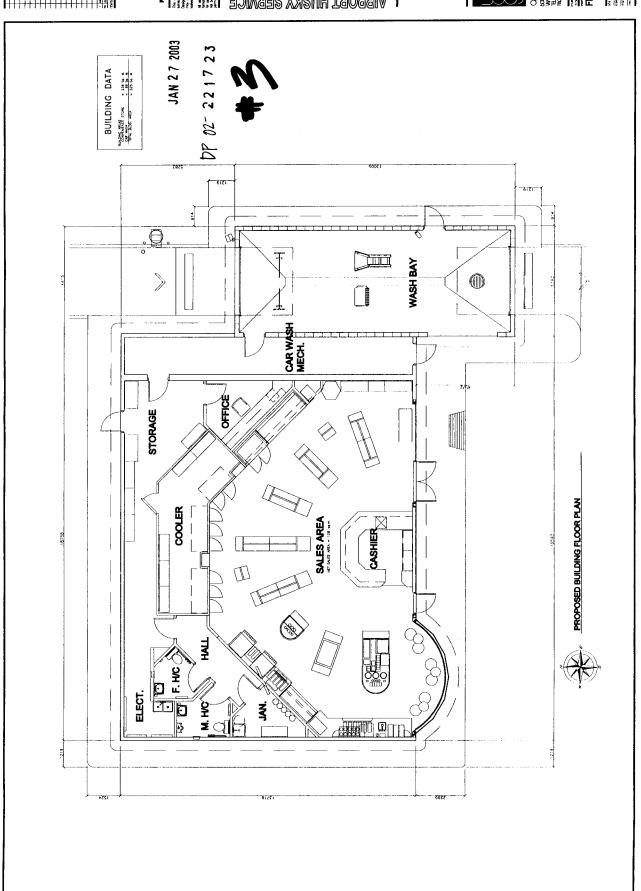


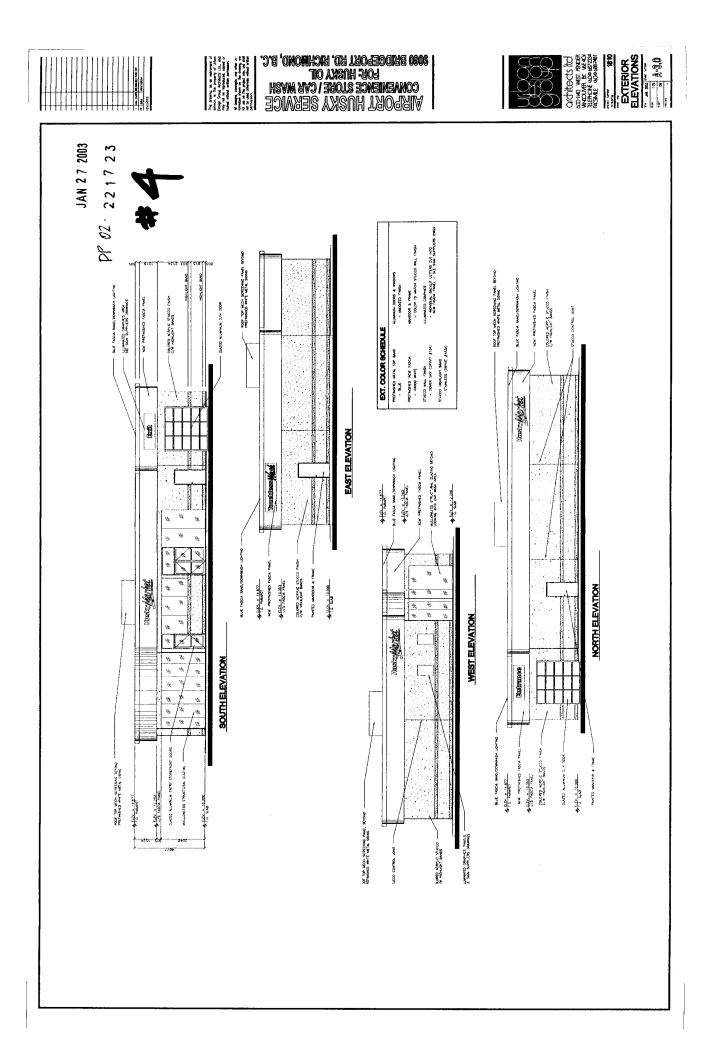


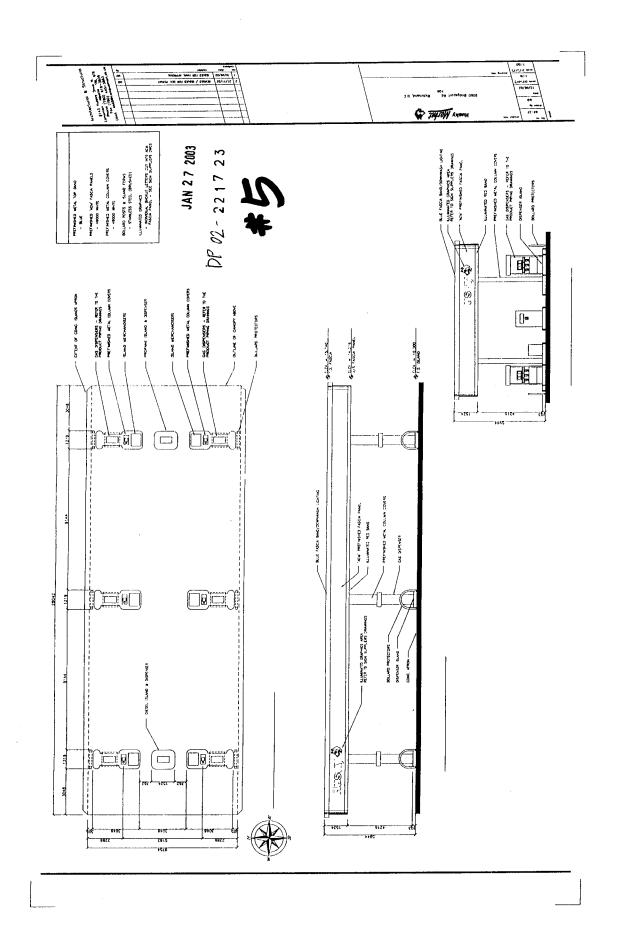










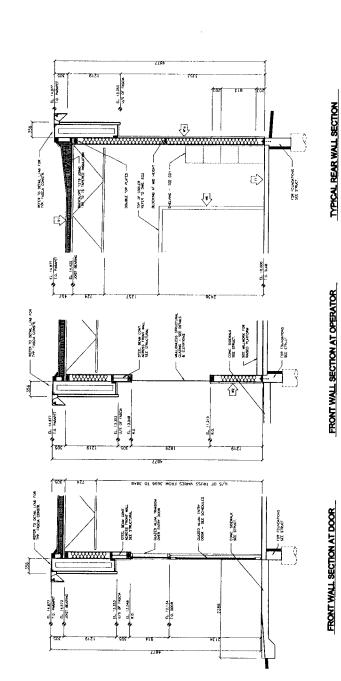


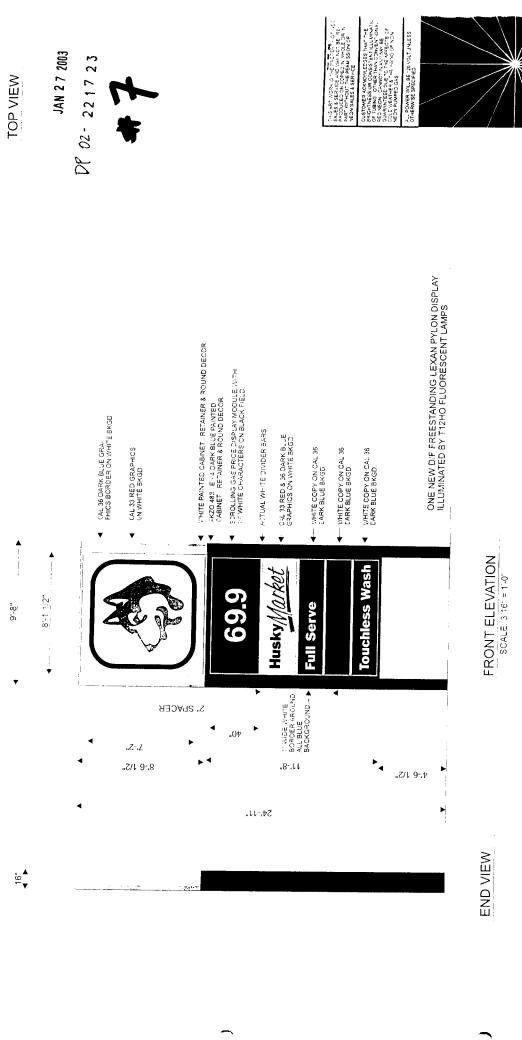






JAN 27 2003 DP 02-221723





NOVEMBER 22 . 2002

DON JACKSON

HUS977CE

9060 BRIDGEPORT ROAD / RICHMOND , B.C.

HUSKY MARKET

DATE

CUSTOMER APPROVAL:

