

City of Richmond Urban Development Division

Report to **Development Permit Panel**

To:

Development Permit Panel

Date:

December 20, 2004

From:

Raul Allueva

File:

DP 04-272603

Director of Development

Re:

Application by 528450 BC Ltd. for a Development Permit at 6440 Garden City

Road and 9071, 9111, 9131, 9151, 9171, 9191 and 9211 Alberta Road

Staff Recommendation

1. That a Development Permit be issued that would permit 191 apartment units on top of a two level parking structure with 20 work/live townhouses and some commercial retail space along Garden City Road, on this site zoned Comprehensive Development (CD/154); and

- 2. Vary the provisions of the Zoning and Development Bylaw No. 5300 to permit the following:
 - a. Reduce the manoeuvring aisle width in the parking structure from 7.5 m to 6.7 m.

Raul Allueva

Director of Development

CA:blg

Att.

Staff Report

Origin

528450 BC Ltd. has applied to the City of Richmond to construct 191 apartment units on top of a two level parking structure, which includes parking, 20 work/live townhouses and some commercial retail space along Garden City Road.

Development Information

Please refer to the proposed Development Permit Application data Sheet (Attachment 1) for a comparison of the proposed development data with the relevant Bylaw requirements.

Background

The proposed development will be making significant contribution to the road network in the McLennan North Sub-Area by developing Cook Road and Katsura Road, as well as providing for an urban interface with the future park to be constructed to the south of the site (when Alberta Road is decommissioned).

Development surrounding the subject site is as follows:

- To the north, area in transition with various development projects currently under application or recently approved ranging from highrise towers, four storey apartments to townhouses under various Comprehensive Development zones.
- To the east, existing single-family homes with redevelopment potential for medium density townhouses and low-rise apartments (four-storeys maximum).
- To the west, Garden City Road and existing residential development to the west of the Road.
- To the south, Garden City Park, currently in the design phase, with construction beginning later this year.

Rezoning and Public Hearing Results

The Public Hearing for the site was held on October 18, 2004. No delegation or written submission was received at Public Hearing, and no issues were raised by Council to be addressed at Development Permit stage.

Staff Comments

The proposed scheme meets the intent of the applicable sections of the Official Community Plan (OCP) and is generally in compliance with the applicable Design Guidelines in Schedule 1 (9.2 General Guidelines, and 9.3 Multiple-Family Residential Development Permit Guidelines (Apartment) and Schedule 2 (2.10C McLennan North Sub-Area Plan).

In addition to satisfying the conditions outlined in the rezoning report (RZ 04-267632), the revised scheme attached to this report has satisfactorily addressed all the significant staff comments that were identified as part of the Development Permit application review process.

The application is generally in compliance with the Comprehensive Development (CD/154) zoning requirements of the Zoning and Development Bylaw No. 5300 except for the following variance (*Note: Staff comments in bold*):

1. To reduce the manoeuvring aisle in the parking parkade from 7.5 m (24.6 ft.) to 6.7 m (22 ft.).

(Staff support the proposed variance. The proposed 0.8 m (2.6') reduction of the aisle width does not pose significant impact to vehicular manoeuvring, as adequate aisle manoeuvring space is achieved by increasing the separation of columns. This variance helps to achieve a more compact parkade plan and is considered a reasonable practice. On this basis, this standard will be considered in the next review of the Zoning Bylaw).

Advisory Design Panel Comments

This application was presented to the Advisory Design Panel on Wednesday, August 18, 2004. The following comments are excerpted from the Design Panel Minutes, which the applicant has taken into consideration in the final submission. Details of the revisions will be discussed in the "Analysis" section following.

- There were concerns that the Commercial façade along Garden City required strengthening;
- Concerns were noted about the design of the Plaza and that it felt more like a wide pathway;
- Comments were made about the adjacency between a formal structure (building) and informal structure (park);
- Concerns were noted about the need to soften and better articulate the parking entrances along Cook Road and Katsura Street;
- The townhouse units facing the interior courtyard needed to be better articulated;
- More treatment was needed along the building and park edge. Treatments should go beyond street trees and a walkway;
- Concerns were noted about the pathway through the project leading into the park and the
 difficulty of regulating users and that this may invite the general public into the upper level
 green space. There were also comments made about the potential use of the upper level
 green space by kids and teenagers after dark;
- A comment was made about the potential conflict between users of the park and with residents in the townhouses;
- The Panel questioned the small calliper trees to be planted and suggested some larger calliper trees were preferred. The Panel also questioned the use of Planting Substitutes on the plant listing and suggested that the benches in the amenity space be reorganized to promote more interaction (i.e. clustering benches and tables together). The Panel noted that the conceptual nature of the Landscape Plan should be noted in the minutes;
- Comments were made about the possibility of rearranging the bathrooms to make them universally accessible; and
- The chair of the panel summarized the comments made by the panel and commended the architect on the development. A specific comment was made appreciating the subtle differences between the towers.

Analysis

Adjacency

- This development is located in a highly transitional area and the development context is changing rapidly. Several multiple-family development are currently under construction in the immediate area to the north, approved for development or under review with densities ranging from 1.71 to 2.41 F.A.R.. These include Katsura Gate (Cressey Development), with 4 high-rises and townhouses, and a couple of proposed mid-rise residential developments at Garden City Road and Westminster Highway, north of Ferndale Road.
- The commercial space proposed along Garden City Road will provide streetscape improvements and animation by introducing commercial activities.
- The proposal includes a mini "plaza" at the southwest corner that can be incorporated into the entry of the future neighbourhood park to the south to form the entrance into the new park.
- A row of townhouses has been orientated to the south with walkways, lighting, and low fences along the north edge of the future park to provide a pedestrian oriented interface.
- The developer, as a condition of the rezoning, will be making significant contributions to the road network by completing Cook Road and Katsura Street.
- As the Parks Department has yet to formalize a design for the future park south of the site, and Alberta Road will need to remain open for the immediate future, the applicant has proposed a "street edge" interface, with a linear walkway and a row of "street" trees. This design is acceptable to the Parks Department.

Urban Design and Site Planning

- The Area Plan encourages the development of "town square". This proposal has achieved this by animating the streets with commercial units along Garden City Road and live/work townhouse units along Cook Road, as well as providing linkages to the community park. In addition, the provision of public art, on-street parking on Cook Road, outdoor public seating areas along the streets in association with commercial frontages, pedestrian lighting, and high quality landscaping in the greenway connection, along the park edge and the streets further contributes to the liveability of the proposed development.
- The two-tower form over a townhouse podium provides variety and transition of built form in this area of diverse building types (from 4 storey apartments, mid rise to highrise developments).
- The multi-storey live/work townhouses fronting Cook Road include flexible retail or office on the ground floor, fully accessible from the sidewalk, providing flexibility of use and provide animation along the streetscape.
- The proposed design is of a high architectural quality and provides a distinctive character complementary to the emerging design character in the neighbourhood.
- The applicant has proposed 370-bicycle storage to support cycling as an alternative means of transportation at this City Centre location, adjacent to the Garden City designated bicycle route.
- The development proposed a total of 301 parking spaces, which exceeds the minimum required by the CD/154 District Schedule. The nine (9) extra stalls provide flexibility to accommodate commercial uses with a higher parking demand without adversely impacting the visitors' parking.

• Unit Type B has been designed to accommodate wheelchair-turning radius and can be easily converted to fully accessible units with minimal effort. Potentially, up to 50 universally accessible dwelling units can be created as required.

Architectural Form and Character

- The massing and height of the building are generally in compliance with the applicable design guidelines.
- The commercial units (Garden City Road), live/work townhouses (Cook Road) and townhouses (Park edge) animate the streets and provide opportunities natural surveillance onto the streets and park to contribute to a sense of safety.
- The proposed building is highly articulated with large cantilevered balconies and overhangs to enhance the building silhouette. Cantilevered canopies have been provided at the entrances of all the townhouses to provide weather protection.
- The proposed architectural materials include painted concrete, double-glazed, aluminium windows, aluminium balcony guardrails, aluminium louvers and commercial canopies at the storefronts. The proposed colours are muted earth tones.
- The penthouse levels of the towers are further recessed than the typical floors to further articulate the skyline.

Landscaping and Open Space Design

- The proposal utilizes a public right-of-way through the middle of the site to provide a direct pedestrian link between Cook Road precinct and the new Garden City park.
- The ultimate interface with the future park to the south cannot be determined at this stage given that the final plans for the park and the closure of Alberta Road is dependent on the need for access by the existing developments along Alberta Road. The applicant has agreed to pay \$45,000 contribution, over and above the landscaping Letter of Credit to construct the ultimate (future) landscaping extending 3 m into the future northern edge of the neighbourhood park (currently Alberta Road). The Parks Department has requested that the applicant indicate lawn beyond the 3 m zone as an interim measure.
- The project incorporates privately-owned/publicly accessible open spaces to provide highly visible, well-landscaped areas (including benches, lighting, bollards and related street furnishings) in the form of pedestrian/cyclist pathways and expanded sidewalk/boulevard areas at the corners of Cook Road and Alberta Road with Garden City Road to provide public amenities and linkages to the park. In addition, the greenway and bicycle lane on Garden City encourage people to walk and cycle.
- Indoor amenities (exercise rooms and lounges) are provided in each tower with direct access to the landscape roof podiums for use by all residents of the project. The outdoor amenities include separate children's play structure on each podium adjacent to lawn areas for children play. Various seating areas in addition to private roof patios for units on the podium deck level are provided for more passive activities.
- Private open spaces are provided in the form of courtyards for the townhouse units, which are separated from the sidewalk by a layering of fence, hedges and trees to delineate the private and public spaces.
- Street trees are provided along the three street frontages. In addition, a row of trees is provided along the future park edge to the south to delineate private and public realms.

 A lay-by for delivery/moving trucks has been incorporated along Katsura Street to address the loading requirement of large moving trucks.

- 6 -

Conclusions

The project is well conceived with high quality architectural and landscape design. The diversity of use and dwelling types contribute to the building of a complete neighbourhood. Staff therefore recommend approval of this Development Permit application.

Cecilia Achiam, MCIP Urban Design Planner (Local 4122)

CA:blg

Att.

Attachment 1: Project Data Summary

Attachment 2: Advisory Design Panel Minutes

Attachment 3: Unit B-Adaptable Unit

The following conditions are required to be met prior to forwarding this application to Council for approval:

- A Letter of Credit for \$ 499,164 for landscaping will be required.
- A Letter of Credit for \$ 45,000 for landscaping a 3 m portion of Alberta Road when it is decommissioned and incorporated
 into the future neighbourhood park south of the development.

Prior to issuance of the Building Permit:

Submission of an acoustical report and incorporation of the recommended acoustical measures in the construction details.

Development Permit



Development Application Data Sheet Development Applications Department

DP 04-272603 Attachment 1

Address:

6440 Garden City Road and 9071, 9111, 9131, 9151, 9171, 9191 and 9211 Alberta Road

Applicant:

528450 B.C. LTD.

Owner:

Various

Planning Area(s):

McLennan North Sub-Area Plan Bylaw 7100 Schedule 2.10C

| | Existing | Proposed |
|-----------------|-------------------------------|---------------------------|
| Site Size: | 8,826.4 m ² | 8,826.4 m ² |
| Site Size. | | 191 apartments + 20 |
| Land Uses | Single-family | work/live |
| OCP Designation | 2.10 City Centre | |
| OCI Designation | | Comprehensive Development |
| Zoning | Single Family District (R1/F) | (CD/154) |
| Zoning | | 191 apartments + 20 |
| Number of Units | | work/live |

| ing the figure is a single property of the si | Bylaw Requirement | Proposed | Variance |
|--|--|--|----------------------|
| Floor Area Ratio: Commercial Residential (all other uses) | 0.05 2.45 (+0.1 for amenity) | 0.05 2.45 (+0.1 for amenity) | Complies |
| Lot Coverage – Building: | 80 % | 73 % | Complies |
| Density (unit/acre)/ (units/hectare) | | 96 upa/239 uha | |
| Setback – Cook Road (North) | Commercial: 2 m All Other Uses: 2 m | Commercial: 2 m All Other Uses: 2 m | Complies Complies |
| Setback – Katsura Road (East): | 6.0 m | 6 m | Complies |
| Setback – (South) | 2 m | 2 m | Complies |
| Setback – Garden City Road (West): | 10 m to residential 3 m to commercial (ground floor) | 10 m to residential 3 m to commercial (ground floor) | Complies Complies |
| Height | 45 m | 45 m | Complies |
| Lot Size: | 4,040 m ² | 8,826.4 m ² | Complies |
| Manoeuvring Aisle | 7.5 m | 6.7 m | Variance |

Development Permit

| Off-street Parking Spaces – Resident/Visitor/commercial: | 249/43/0 | 249/43/9 | Complies |
|--|---|----------------------|----------|
| Off-street Parking Spaces- | permitted | 44 | Complies |
| Tandem: Small car ratio: | 30% | 14% | Complies |
| Off-street Parking Spaces – Accessible: | 6 | 6 | Complies |
| Off-street Parking Spaces – Total: | 292 | 301 | Complies |
| Amenity Space – Indoor: | min.100 m ² - max. 883 m ² | 272 m² | Complies |
| Amenity Space – Outdoor: | 1,226 m² | 2,880 m ² | Complies |

PARTIAL MINUTES FROM THE DESIGN PANEL MEETING

Wednesday August 18th, 2004 - 4:00 p.m.

Rm. M.1.002

RICHMOND CITY HALL

Residential Towers/ Townhouses/ Retail

GBL Architects. 8060 Cambie Road (Formal) DP 04-272603

Ms. Achiam, Planner, briefly introduced the project as being located in the Maclennan North neighbourhood. She reviewed the context regarding the surrounding roads and future park and advised that adjacency issues with respect to existing residential areas was minimal. An important issue related to interface was how the project blended with adjacent new residential developments.

With the aid of presentation material and a model, Mr. Julio Gomberoff, Architect, introduced the team of architects and landscape architects. Mr. Gomberoff then reviewed some of the surrounding context with respects to existing and proposed new roads as well as new residential development that were in the surrounding local. He advised that the density is 2.45 Floor Area Ratio (F.A.R.) and the total number of units was 211 contained in two towers and ground level townhouses. Comments were made about how along Cook Road, townhouse units were Live/Work and that units facing the park would be Work/Live. A commercial component and accompanying Plaza would be along Garden City Road. He then reviewed components of the project relating to Public Art requirements and connectivity with the park. He concluded with a review of the parking layout and courtyard scheme as well as the proposed height of the towers. A note was made about how the applicants were still working with staff to establish an appropriate CD zone.

Mr. Chris Marshall reviewed landscaping details for entrances and for the plaza proposed along Garden City Road. He also reviewed the pedestrian connection through the project to the park to the south. Final comments were made regarding how patios on the upper floors would be screened for privacy. Comments were then made about the possible retention of trees at the corner plaza along Garden City Road.

The panel proffered the following comments:

3.

Minutes of Design Panel Meeting Wednesday August 18th, 2004 Meeting Room 1.002, 1st Floor, Richmond City Hall

ITEM MINUTE SUBJECT FILE

- questions regarding what type of rooftop mechanical unit and elevator penthouse would be implemented;
- connection possibilities between the two towers

Comments from the design team in response to the panels general query was that only small vents would be visible on the townhouse rooftops. No major machinery would be visible.

- There were concerns that the Commercial façade along Garden City required strengthening
- Concerns were noted about the design of the Plaza and that it felt more like a wide pathway.
- Comments were made about the adjacency between a formal structure (building) and informal structure (park).
- Concerns were noted about the need to soften and better articulate the parking entrances along Cook Road and Katsura Street.
- The townhouse units facing the interior courtyard needed to be better articulated.
- More treatment was needed along the building and park edge. Treatments should go beyond street trees and a walkway.
- Concerns were noted about the pathway through the project leading into the park and the difficulty of regulating users and that this may invite the general public into the upper level green space. There were also comments made about the potential use of the upper level green space by kids and teenagers after dark.
- A comment was made about the potential conflict between users of the park and with residents in the townhouses.
- ❖ Mr. Al Tanzer commended the project. Questioned the small calliper trees to be planted and suggested some larger calliper trees were preferred. He also questioned the use of Planting Substitutes on the plant listing. He also suggested that the benches in the amenity space be reorganized to promote more interaction (i.e. clustering benches and tables together). He noted the conceptual nature of the Landscape Plan should be noted in the minutes.
- ❖ A panel member commended the project and the large sized bathrooms. Comments were made about the possibility of rearranging the bathrooms to make them universally accessible.
- ❖ The chair of the panel summarized the comments made by the panel and commended the architect on the development. A specific comment was made appreciating the subtle differences between the towers.

Minutes of Design Panel Meeting Wednesday August 18th, 2004 Meeting Room 1.002, 1st Floor, Richmond City Hall

ITEM MINUTE

SUBJECT

FILE

In response to panel comments, Mr. Gomberoff offered the following remarks.

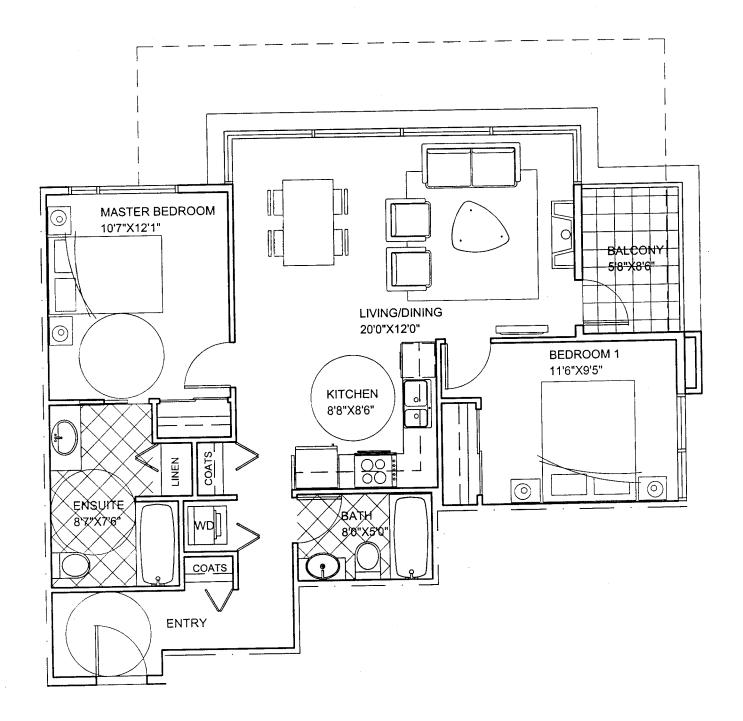
Acknowledged that work needed to be done to better articulate the townhouses within the interior courtyard.

❖ Offered the comment that there was a four ft grade difference between townhouse units facing the park and the level of a 15 m grass strip.

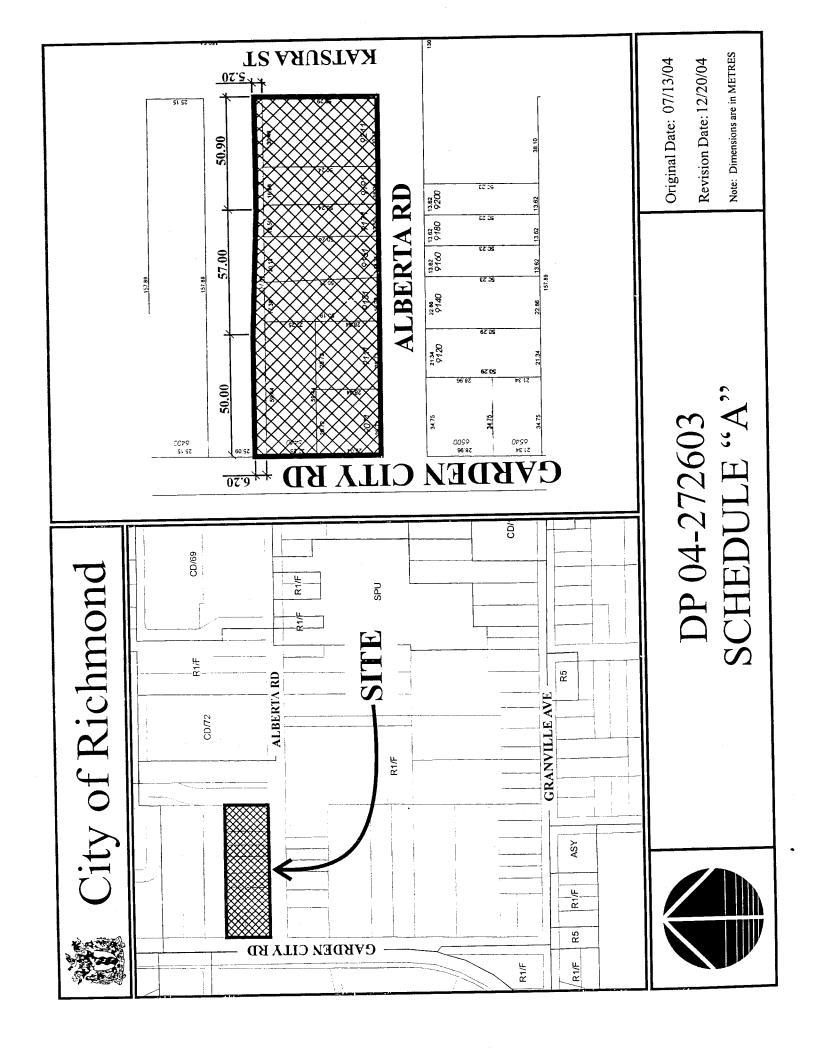
Discussion then ensued about Quorum. As no quorum was present for this project, the panel offered general comments to the architect. An issue that arose was determining whether the applicant would choose to make another presentation to the panel when a quorum was present.

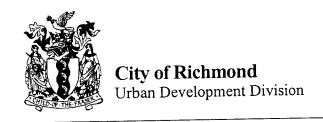
As there was no quorum, no motion was brought forward by panel members.

ATTACHMENT 3



UNIT B - ADAPTABLE 908.76 SF COOK ROAD DP 04-272603





Development Permit

No. DP 04-272603

To the Holder:

528450 B.C. Ltd.

Property Address:

6440 Garden City Road and 9071, 9111, 9131, 9151, 9171, 9191

and 9211 Alberta Road

Address:

260-11590 Cambie Street Richmond, BC V6X 3Z5

- 1. This Development Permit is issued subject to compliance with all of the Bylaws of the City applicable thereto, except as specifically varied or supplemented by this Permit.
- 2. This Development Permit applies to and only to those lands shown cross-hatched on the attached Schedule "A" and any and all buildings, structures and other development thereon.
- 3. The "Richmond Zoning and Development Bylaw No. 5300" is hereby varied or supplemented as follows:
 - a) The dimension and siting of buildings and structures on the land shall be generally in accordance with Plan #1a-i attached hereto.
 - b) The siting and design of off-street parking and loading facilities shall be generally in accordance with Plan #1d and 1e attached hereto.
 - c) Landscaping and screening shall be provided around the different uses generally in accordance with the standards shown on Plan #2a-c attached hereto.
 - d) Roads and parking areas shall be paved in accordance with the standards shown on Plan #1d,e and f attached hereto.
 - e) Sanitary sewers, water, drainage, highways, street lighting, underground wiring, and sidewalks, shall be provided as required.
 - f) Subject to Section 692 of the Local Government Act, R.S.B.C., the building shall be constructed generally in accordance with Plans #3 to #9 attached hereto.
- 4. As a condition of the issuance of this Permit, Council is holding the security set out below to ensure that development is carried out in accordance with the terms and conditions of this Permit. Should any interest be earned upon the security, it shall accrue to the Holder if the security is returned. The condition of the posting of the security is that should the Holder fail to carry out the development hereby authorized, according to the terms and conditions of this Permit within the time provided, the City may use the security to carry out the work by its servants, agents or contractors, and any surplus shall be paid over to the Holder, or should the Holder carry out the development permitted by this permit within the time set out herein, the security shall be returned to the Holder. The City may retain the security for up to one year after inspection of the completed landscaping in order to ensure that plant material has survived.

Development Permit

No. DP 04-272603

| Tο | the | Hol | lder: | |
|----|-----|-----|-------|--|

528450 B.C. Ltd.

Property Address:

6440 Garden City Road and 9071, 9111, 9131, 9151, 9171, 9191

and 9211 Alberta Road

Address:

260-11590 Cambie Street Richmond, BC V6X 3Z5

There is filed accordingly:

An Irrevocable Letter of Credit in the amount of \$499,164 for the development.

- 5. The land described herein shall be developed generally in accordance with the terms and conditions and provisions of this Permit and any plans and specifications attached to this Permit which shall form a part hereof.
- 6. If the Holder does not commence the construction permitted by this Permit within 24 months of the date of this Permit, this Permit shall lapse and the security shall be returned in full.

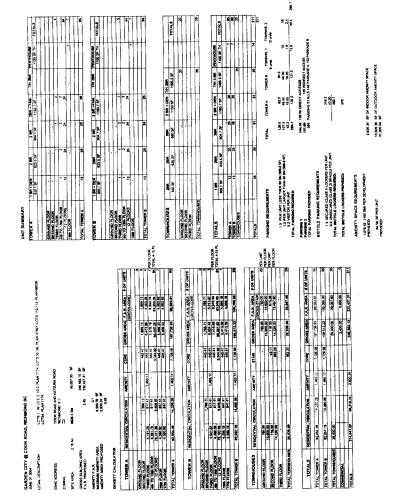
 This Permit is not a Building Permit.

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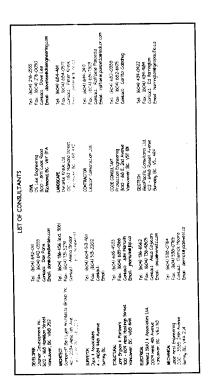
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| MAYOR | |

SOITSITATS



CONSULTANTS



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DESIGN RATIONALE

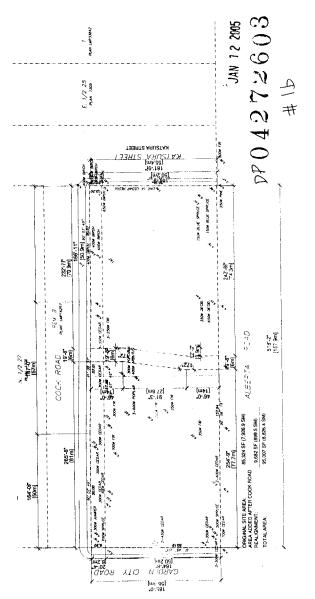
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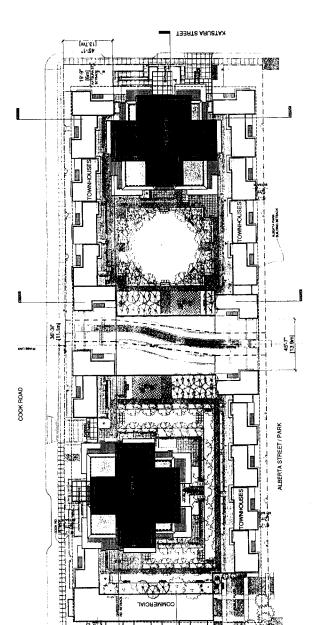


GENERAL NOTES



SURVEY





SITE PLAN



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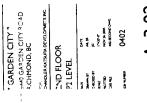
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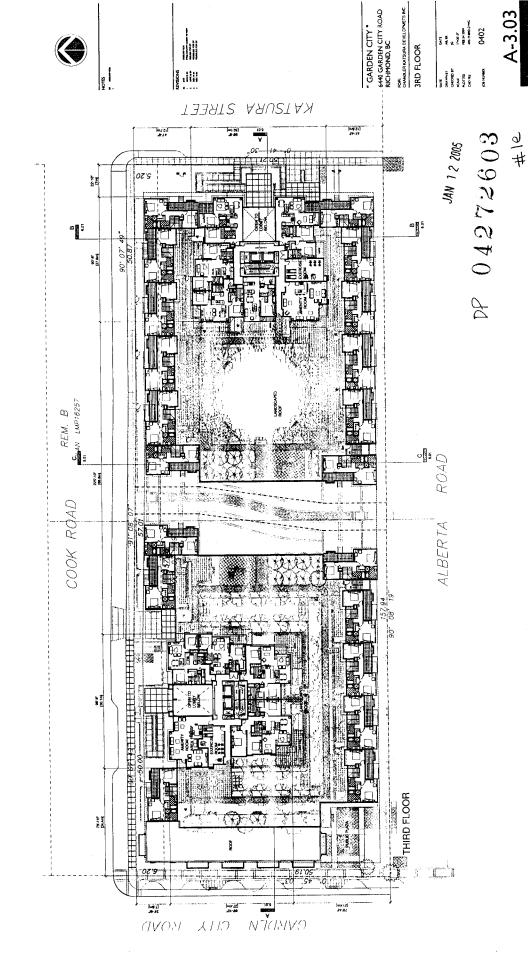
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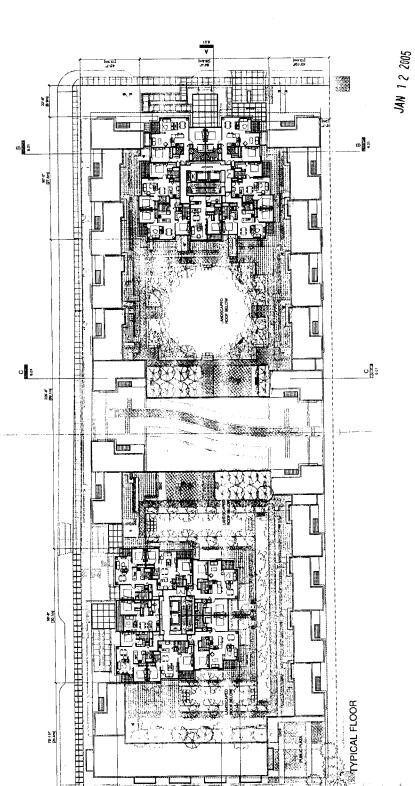
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m 5 51 MELOW. LANCSCAPED ROOF BELOW ပန္န υ§ 7-362 [71.7m] 2 E BELOW. 16TH FLOOR 26.2m ROOF (34 Cm) 10.0ml

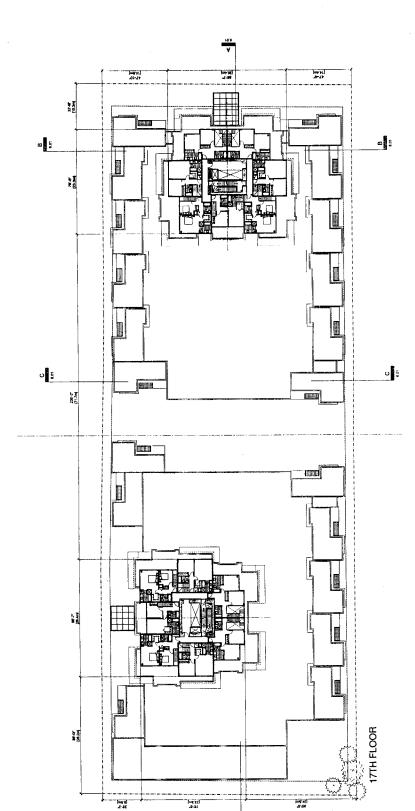
" GARDEN CITY "
6440 GARDEN CITY ROAD
RICHMOND, BC

POR. COMMULER ANTIQUEM DEPAILOPMETS MC. 17TH FLOOR





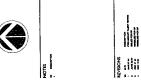




DP 04272603

DATE OF ORDER IN COLORED IN COLOR

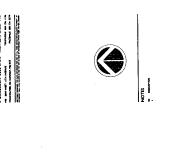


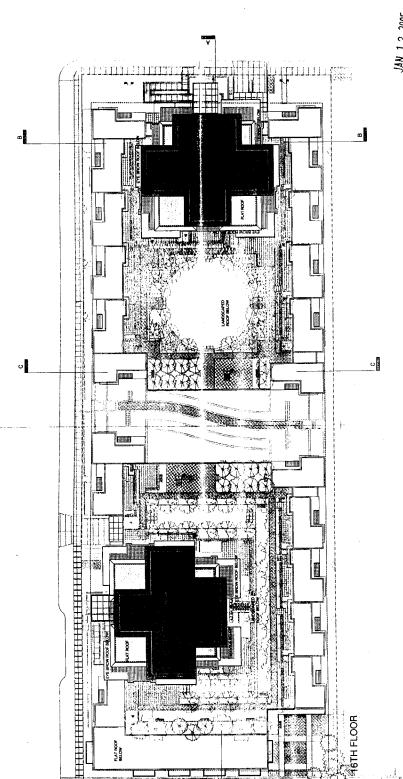


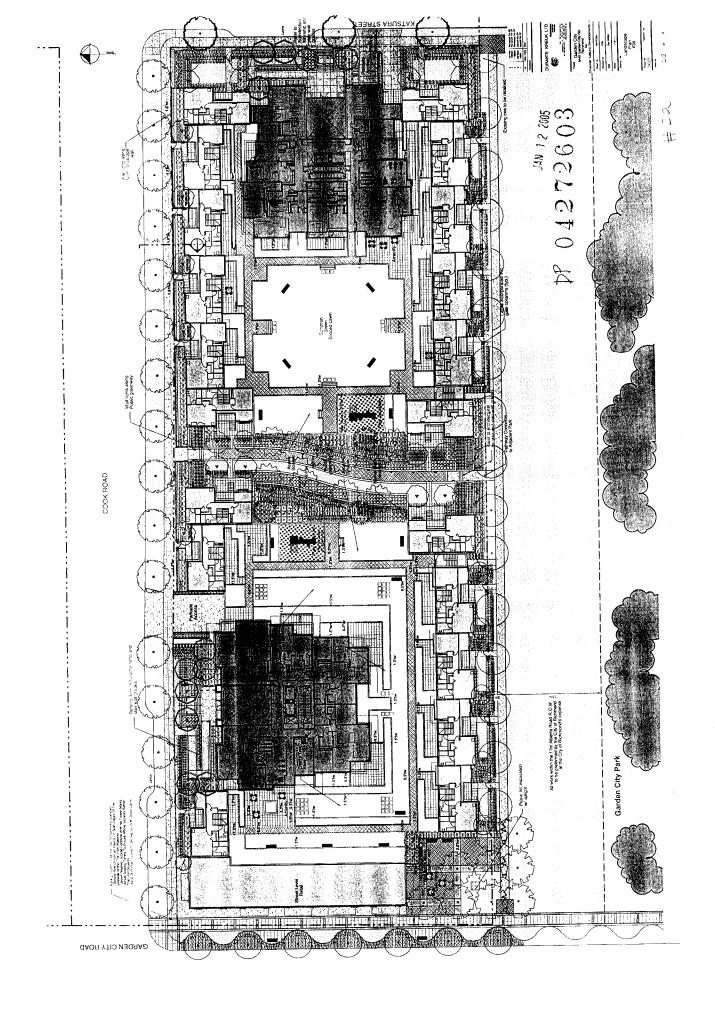


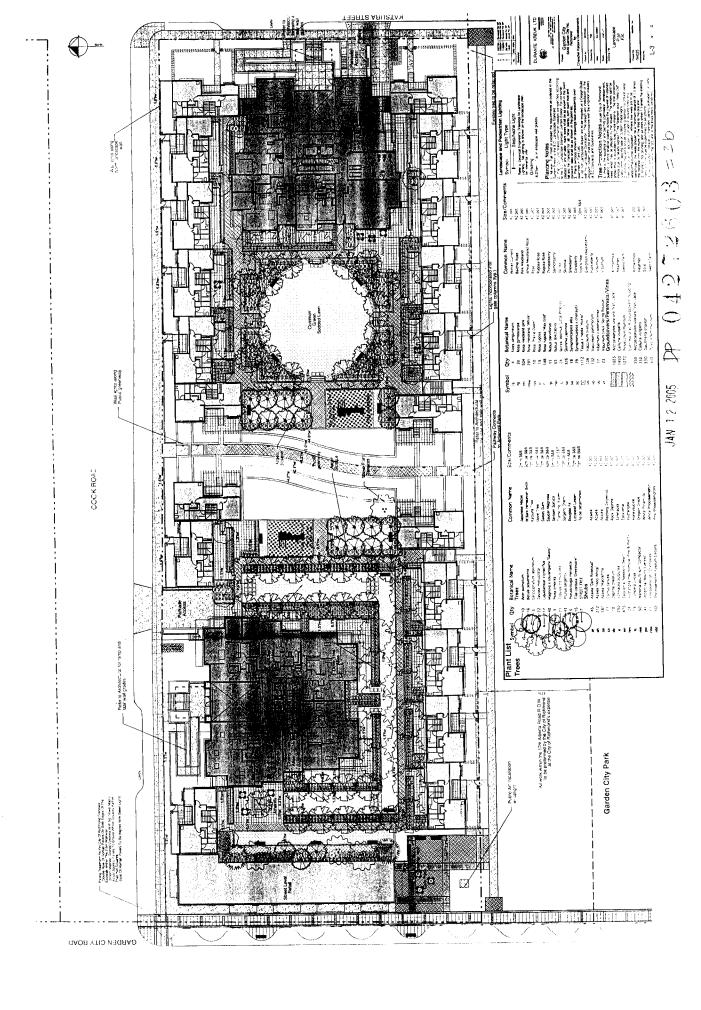
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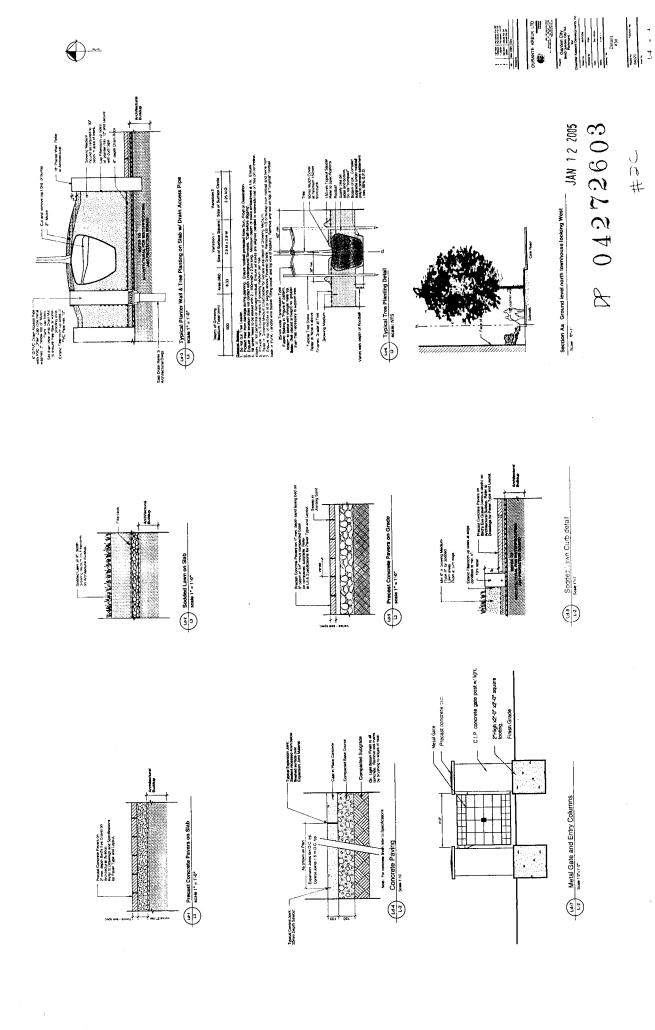
JAN 12 2005 DP 04272603



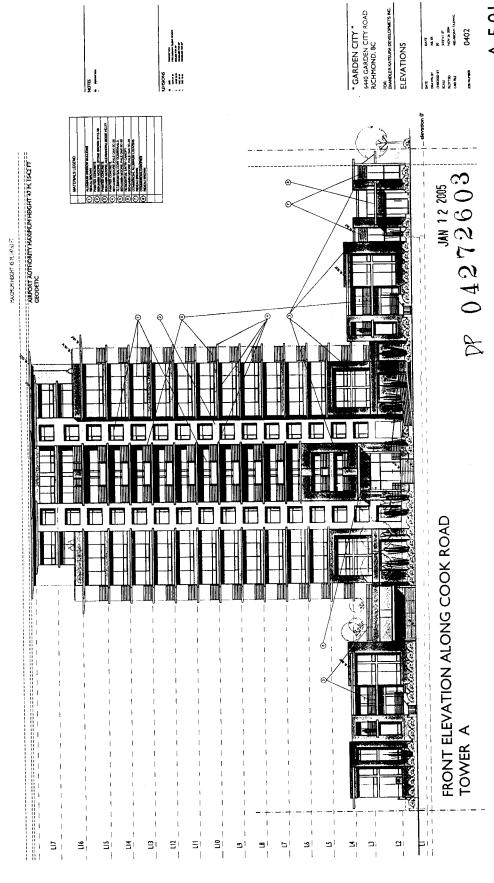








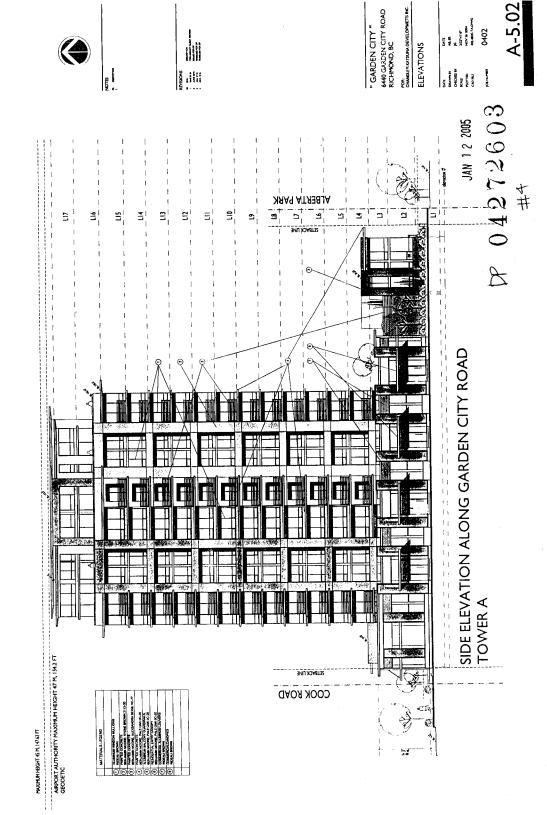




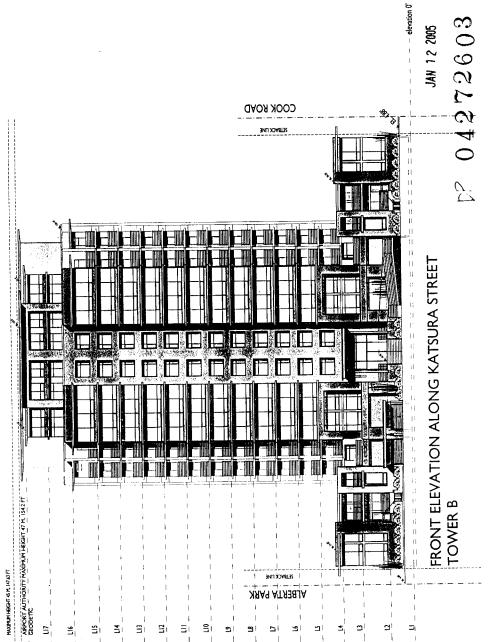
PARTY OF THE PARTY

#3









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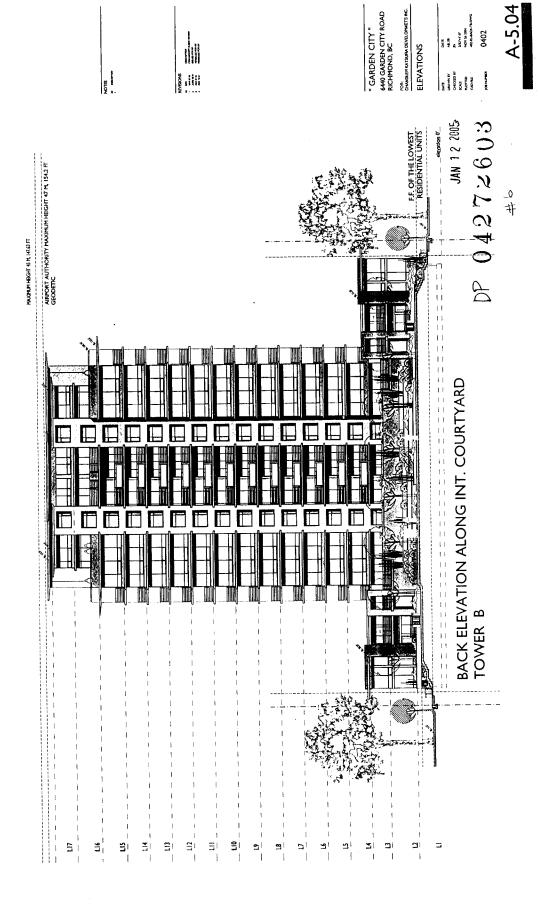
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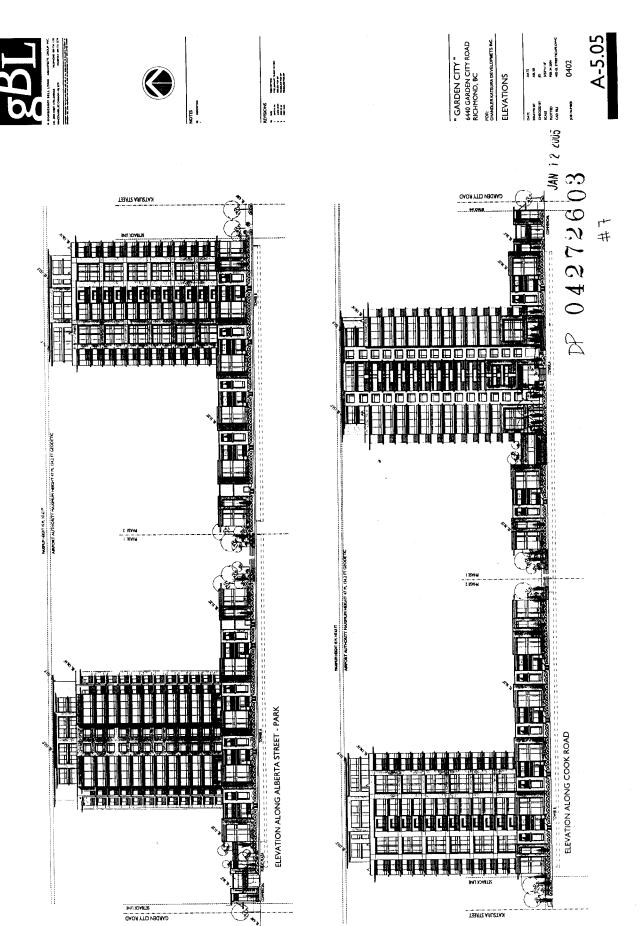
"GARDEN CITY"
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RICHMOND, BC

FOR: CAMPOLER KATSURA DEVELOPMETS INC. ELEVATIONS

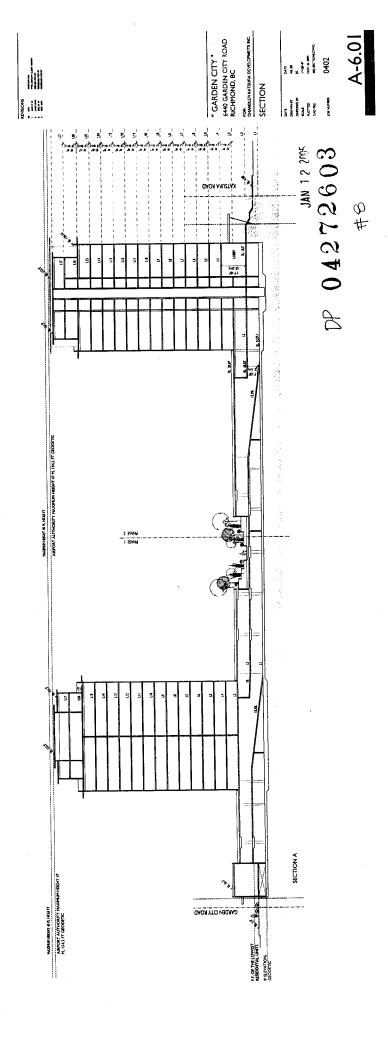
The OCC



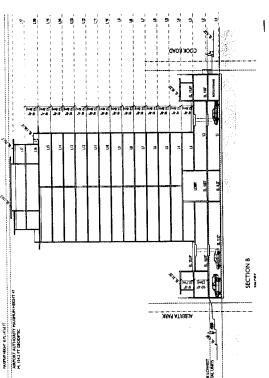




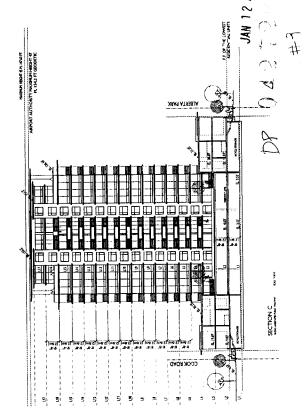








REVISIONS



FOR: CHANGLER KATSUM DEVELOMETS INC. SECTIONS B & C

" GARDEN CITY "
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RICHMOND, BC

